



Actuarial Valuation Report as at December 31, 2021

Civil Service Superannuation Fund

CRA Registration No. 345827
MB Registration No. 345827

June 2022

NOTICE TO READER – This Report is Privileged and Confidential

The primary purpose of this engagement is to prepare a report that provides a funding recommendation based on our understanding of the Pension Benefits Act and Regulations of Manitoba, the Income Tax Act, and the Canadian Institute of Actuaries Standards of Practice in effect at the date of this report. The list of intended purposes of this report is noted in the Terms of Engagement discussed in Section 3.

Additionally, the intended recipients are noted in the Terms of Engagement and no party other than the parties noted shall rely upon the information presented herein. The recipient shall neither reproduce the report nor parts thereof unless reproduction is necessary for its evaluation and approved by Ellement Consulting Group (Ellement). The recipient agrees to protect the confidentiality of the information contained in this report and shall take all the necessary and reasonable measures to prevent the unauthorized use, disclosure, or distribution of the report or parts thereof. The recipient agrees not to use, amend, adapt, convert, translate, or exploit the contents of this document without written consent from Ellement, nor allow Ellement's competitors or unintended recipients to have access to its contents.

An actuarial valuation report is a snapshot of a pension plan's estimated financial condition and health at a particular point in time; it does not predict the pension plan's future financial condition or its ability to pay benefits indefinitely. The actual financial condition and contribution adequacy will be more favourable, or less favourable, depending on actual experience, when the next formal actuarial valuation report is prepared. Further, the financial condition and health may change due to a change in assumptions, a change in the provisions in the plan text, or a change in governing legislation.

Over time, a pension plan's actual cost will depend on several factors, including but not limited to:

- the level of the benefits the pension plan provides;
- the number of individuals paid benefits, the age at which their benefit is settled, and the length of time benefits are paid in retirement;
- the amount of expenses incurred for operating and investing; and
- the amount earned on any invested assets.

These amounts and other variables are uncertain and impossible to predict with precision at any particular point in time.

Due to the nature of our engagement, the actuarial assumptions, as described in Appendix III (Actuarial Assumptions), have been selected to develop results for a single scenario from the range of possibilities for each valuation basis. Actual experience will differ from the results based on the assumptions from the single scenario illustrated herein. In addition, different assumptions or scenarios may also be within the reasonable range and results based on those assumptions would be different. Differences between actual experience and the selected assumptions may prove to be significant or material. As such, frequent monitoring and periodic valuations are recommended. In any case, the actuary will review the selected assumptions at the next actuarial valuation date and may make adjustments for a number of factors including changes in regulatory requirements, plan experience, and changes in expectations about the future.

Due to the limited scope of our engagement, other than the Plausible Adverse Scenarios discussed in Section 10, an analysis of the potential range of future measurements of the pension plan's financial health due to alternative actuarial assumptions, future experience, changes to the benefit level, or changes in legislation was not performed, nor was it required to be performed.

Given the intended purpose of the engagement and the uncertainty in the financial condition and health of the pension plan into the future described above, decisions about benefit reductions or enhancements, benefit security and sustainability, investment policy, funding policy, and benefit policy should be made only after careful consideration of alternative future financial conditions and scenarios, and not solely based on an actuarial valuation report or reports focused on a particular point in time.

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- I Financial & Membership Data
- II Summary of the Plan
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I. ACTUARIES' OPINION

This Actuarial Valuation Report (Report/Valuation) has been prepared to determine the funding requirements of the Civil Service Superannuation Fund (Fund) and present the results of the Report on a going concern and solvency test (wind-up) basis, as at December 31, 2021 (Valuation Date), and the adequacy of the contributions being paid to finance basic benefits and pay expenses. This Valuation concerns itself with the basic portion of the benefits (Basic Account) financed by the Fund as defined under the Civil Service Superannuation Act (Plan or CSSA) as at December 31, 2021. A separate report is prepared on the Superannuation Adjustment Account (Indexing Account) which is responsible for indexing of pensions on and after July 1, 1977, and separate employer reports on the portion of the benefits not financed by the Fund.

Actual going concern experience, in total, has been more favourable than expected during 2021. In the future, there will be periods when actual experience is more favourable than expected and other periods when actual experience is less favourable than expected, resulting in future gains and losses. The Fund self-insures all benefits and therefore is exposed to investment and demographic risks which must continue to be monitored in the future. Benefits may alternatively be purchased at an insurance carrier to eliminate a portion of these risks. In the future, an asset liability method that is more closely aligned with all or a portion of the liability structure may be considered. This strategy may be cost effective in an appropriate economic climate and should be reviewed on an on-going basis by the Civil Service Superannuation Board (Board).

In our opinion, for the purposes of this Report:

- The financial and the membership data (Appendix I) on which the Valuation is based are sufficient and reliable for the purpose of the Valuation. The total membership counts shown in the Report are different from the amounts reported in the General Manager's Report due to additional new entrants, retirements, disablements, terminations, and deaths following December 31, 2021 that were provided by the Board's staff.
- The benefits used in the calculations are based on the Plan as amended to December 31, 2021 (Appendix II).
- The assumptions and the methods which have been used in this Valuation are appropriate for the purpose of determining the financial position of the Fund and the funding requirements of the Fund on a going concern basis and on a solvency test (wind-up) basis (Appendix III).
- The value of the Fund's assets would be less than the actuarial liabilities if the Fund had been hypothetically wound up on the Valuation Date (solvency test). The solvency test is provided for information only as the Plan is exempt from the funding requirements of the solvency test pursuant to Paragraph 4.5(2)(b) of the Regulations to the Manitoba Pension Benefits Act. However, the Canadian Institute of Actuaries (CIA) requires that the wind-up disclosure calculations be performed as part of accepted actuarial practice.
- Asset and liabilities have been rounded to the nearest dollar in this Report. In the Subsequent Events section of this Report - Page 12, we nevertheless describe the uncertainty implicit in the actuarial calculations. Due to the limited scope of our engagement, other than the plausible adverse scenarios on Page 9, an analysis of the potential range of future measurements of the Plan's financial health due to alternative actuarial assumptions, future Plan experience, or changes in legislation was not performed.
- Contribution rates in respect of future service were increased by a total of 2.00% of salary (2012-2015), however, no program of contribution increases has been established to eliminate the deficit in respect of past service at this time (refer to Contribution Requirements - Page 6 and Subsequent Events - Page 12).

We hereby certify that, in our opinion, the assets of the Fund, together with future investment income, and the current contribution levels, are inadequate to provide the benefits promised by the Fund, in respect of service completed up to the Valuation Date based on the actuarial assumptions and methodology used in this Report. Without the necessary contribution increases and/or favourable future experience, assets will not be sufficient to provide the benefits. Contribution increases have been recommended in the past and should be considered in the near future if the deficit persists. It is essential that the investment and demographic experience continue to be monitored to evaluate changes in the financial health of the Plan and recommend appropriate actions.

This Valuation has been prepared and this opinion has been given in accordance with accepted actuarial practice in Canada.

This Valuation is subject to approval by the appropriate regulatory authorities. It is recommended the Board continue to monitor the inadequacy of the contribution rates, so that it may ensure the financial health of the Fund, and assist in meeting the increased accounting standards that are now required. The next Valuation is recommended to occur as at December 31, 2022.



Dennis Ellement, FSA, FCIA
Winnipeg, Manitoba June 30, 2022



Brandon Ellement, FSA, FCIA

2. EXECUTIVE SUMMARY

GOING CONCERN VALUATION	31-Dec-2021	31-Dec-2020
Assets Available for Basic Benefits	\$ 5,078,145,000	\$ 4,857,551,000
▪ Expense Reserve	-	-
Liability for Basic Benefits		
▪ Active Participants	(2,150,122,715)	(2,093,729,972)
▪ Other Participants	(136,927,984)	(234,583,321)
▪ Pensions in Payment	(3,423,005,964)	(3,296,616,587)
▪ Adjustments:		
▫ Asset Smoothing Adjustment	(320,422,698)	(203,140,536)
▫ Contribution Deficiency Contingency	-	-
▫ Indexing Contingency	-	-
Surplus/(Unfunded Liability) Before Adjustments	\$ (631,911,663)	\$ (767,378,880)
Surplus/(Unfunded Liability) After Adjustments	\$ (952,334,361)	\$ (970,519,416)
Funding Ratio Before Adjustments	88.93%	86.36%
Funding Ratio After Adjustments	83.32%	82.75%

SOLVENCY TEST	31-Dec-2021	31-Dec-2020
Assets Available for Basic Benefits	\$ 5,078,145,000	\$ 4,857,551,000
▪ Expense Reserve	(25,391,000)	(24,288,000)
Liability for Basic Benefits		
▪ Active Participants	(2,402,004,902)	(2,189,296,499)
▪ Other Participants	(140,502,677)	(241,280,181)
▪ Pensions in Payment	(4,566,007,368)	(4,590,527,201)
▪ Adjustments:		
▫ Asset Smoothing Adjustment	-	-
▫ Contribution Deficiency Contingency	-	-
▫ Indexing Contingency	-	-
Solvency Excess/(Deficiency) Before Adjustments	\$ (2,055,760,947)	\$ (2,187,840,881)
Solvency Excess/(Deficiency) After Adjustments	\$ (2,055,760,947)	\$ (2,187,840,881)
Solvency Ratio Before Adjustments	71.08%	68.84%
Solvency Ratio After Adjustments	71.08%	68.84%

ANNUAL CONTRIBUTION REQUIREMENTS	2022 <CPPE / ≥CPPE	2021 <CPPE / ≥CPPE
Required Contributions for Basic Benefits		
▪ Required Contributions:		
▫ Employee Required Contributions	8.00% / 9.00%	8.00% / 9.00%
▫ Employer (Matching) Required Contributions	7.10% / 9.00%	7.10% / 9.00%
Blended Required Contributions	7.91% / 9.00%	7.91% / 9.00%
▪ Indexing Account Allocation	(0.84%) / (0.92%)	(0.84%) / (0.92%)
Total Required Contributions for Basic Benefits	7.08% / 8.08%	7.07% / 8.08%
Total Theoretical Contributions for Basic Benefits	(6.87%) / (7.84%)	(6.60%) / (7.54%)
Contribution Margin/(Deficiency) for Basic Benefits	0.21% / 0.24%	0.47% / 0.54%

** Contribution Requirements are represented as a percentage of earnings below/above the Canada Pension Plan Earnings (CPPE).

3. TERMS OF ENGAGEMENT

We are pleased to present the results of the actuarial valuation as of December 31, 2021, for the Civil Service Superannuation Fund. Further to the Notice to Reader found at the beginning of the report, we note the following terms of engagement and other important information.

Purpose

Ellement has been engaged by the management of the Civil Service Superannuation Board (Board) to perform an actuarial valuation of the Plan as of December 31, 2021, in accordance with the Pension Benefits Act and Regulations (PBA) of Manitoba, the Income Tax Act, and applicable Standards of Practice developed by the Canadian Institute of Actuaries (CIA). The previous valuation, as of December 31, 2020, was also performed by Ellement. The purpose of this Report is to:

- Determine the financial position of the Plan on the Going Concern and Solvency bases;
- Confirm the best estimate assumptions; and
- Satisfy legislative requirements and filings.

The results of this Report may not be appropriate for any other purpose, other than the purposes listed above.

The analysis and recommendations presented in this Report is not intended to be a legal opinion and Ellement is not a law firm. If you require a legal opinion on the material reviewed in this Report, we recommend securing the advice of legal counsel.

Intended Recipients and Users

The intended recipients and users of this Report include the following:

- The Civil Service Superannuation Board;
- The Province of Manitoba;
- The Liaison Committee;
- The Advisory Committee;
- The Manitoba Office of the Superintendent of the Pension Commission; and
- The Canada Revenue Agency.

Legislative Updates

Bill 8 – The Pension Benefits Amendment Act received royal assent on May 20, 2021. The Manitoba Pension Benefits Regulations were amended, and the changes, surrounding funding requirements, came into force on December 20, 2021. However, as the Plan is exempt from the funding requirements of the solvency test to the Manitoba Pension Benefits Act, the new funding requirements pursuant to Bill 8 do not apply to this Plan.

Subsequent Events

Emerging experience differing from the assumptions after December 31, 2021, will result in gains or losses, which will be revealed in subsequent valuations.

Covid-19 has contributed to the significant volatility and uncertainty in the financial markets. Historically low interest rates, financial volatility, and uncertainty will continue to be monitored. Further, any impacts to the demographics of the Plan's membership, including increased retirement rates, morbidity, and mortality, will also be monitored. As with other experience, the financial impact of this event, as it applies to the Plan, will be reflected in future actuarial valuation reports.

We are not aware of any other matters or subsequent events occurring since the completion of this Report which would materially affect the financial position of the Plan as at December 31, 2021.

4. GOING CONCERN VALUATION*

	31-Dec-2021		31-Dec-2020	
Assets Available for Basic Benefits (Appendix I)		% of Liabilities		% of Liabilities
▪ Fixed Income Investments (market value)	\$ 1,633,105,000		\$ 1,666,994,000	
▪ Equity Investments (market value)	6,770,469,000		6,357,676,000	
Total Investments	\$ 8,403,574,000		\$ 8,024,670,000	
▪ Net Receivables/Payables (incl. a Province Trust Account)	12,655,000		2,887,000	
▪ Debt due from the Province of Manitoba	1,826,000		1,826,000	
▪ Correctional Officers' Trust Account	(18,518,000)		(16,474,000)	
▪ Employer Trust Accounts	(137,402,000)		(124,245,000)	
▪ Money Purchase Accounts Plan	(53,697,000)		(47,895,000)	
▪ Province Unfunded Pension Liability Trust Accounts	(2,416,746,000)		(2,316,602,000)	
▪ Manitoba Hydro Enhanced Benefit Trust Account	(44,069,000)		(39,873,000)	
Net Assets Available for Benefits	\$ 5,747,623,000		\$ 5,484,294,000	
▪ Superannuation Adjustment Account	(669,478,000)		(626,743,000)	
Total Assets Available for Basic Benefits	\$ 5,078,145,000		\$ 4,857,551,000	
▪ Expense Reserve	-		-	
Actuarial Assets Available for Basic Benefits	\$ 5,078,145,000	88.93%	\$ 4,857,551,000	86.36%
Liabilities for Basic Benefits (Appendix II, III)				
▪ Active Participants:				
▪ not eligible to retire	\$ 1,325,068,031	23.20%	\$ 1,283,360,526	22.82%
▪ eligible to retire reduced	258,974,398	4.54%	277,051,917	4.93%
▪ eligible to retire unreduced	566,080,286	9.91%	533,317,529	9.48%
	\$ 2,150,122,715	37.65%	\$ 2,093,729,972	37.23%
▪ Other Participants:				
▪ not eligible to retire	78,779,568	1.38%	69,782,436	1.24%
▪ eligible to retire reduced	26,436,628	0.46%	24,436,024	0.43%
▪ eligible to retire unreduced	8,010,491	0.14%	7,417,748	0.13%
▪ valuation accounts payable	23,701,297	0.42%	132,947,113	2.36%
	\$ 136,927,984	2.40%	\$ 234,583,321	4.16%
▪ Pensions in Payment:				
▪ retirement pensions	3,242,145,677	56.78%	3,125,820,222	55.57%
▪ survivors' pensions	180,860,287	3.17%	170,796,365	3.04%
	\$ 3,423,005,964	59.95%	\$ 3,296,616,587	58.61%
Total Liabilities for Basic Benefits	\$ 5,710,056,663	100.00%	\$ 5,624,929,880	100.00%
Surplus/(Unfunded Liability) Before Adjustments	\$ (631,911,663)		\$ (767,378,880)	
Adjustments				
▪ Asset Smoothing Adjustment	\$ (320,422,698)		\$ (203,140,536)	
▪ Contribution Deficiency Contingency	-		-	
▪ Indexing Contingency	-		-	
	\$ (320,422,698)		\$ (203,140,536)	
Surplus/(Unfunded Liability) After Adjustments	\$ (952,334,361)		\$ (970,519,416)	
Funding Ratio Before Adjustments	88.93%		86.36%	
Funding Ratio After Adjustments	83.32%		82.75%	
Liability % for those members that are retired or eligible to retire		75.00%		73.58%
Liability % for those members that are <u>not</u> retired or eligible to retire		25.00%		26.42%

* The Plan is exempt from the funding requirements of the Manitoba Pension Benefits Act. No program of contribution increases has been established to eliminate the unfunded liability in respect of past service at this time. Contribution rate increases have been recommended in the past and should be considered in the near future if the unfunded liability persists.

5. SOLVENCY TEST*

	31-Dec-2021		31-Dec-2020	
Assets Available for Basic Benefits (Appendix I)		% of Liabilities		% of Liabilities
▪ Fixed Income Investments (market value)	\$ 1,633,105,000		\$ 1,666,994,000	
▪ Equity Investments (market value)	6,770,469,000		6,357,676,000	
Total Investments	\$ 8,403,574,000		\$ 8,024,670,000	
▪ Net Receivables/Payables (incl. a Province Trust Account)	12,655,000		2,887,000	
▪ Debt due from the Province of Manitoba	1,826,000		1,826,000	
▪ Correctional Officers' Trust Account	(18,518,000)		(16,474,000)	
▪ Employer Trust Accounts	(137,402,000)		(124,245,000)	
▪ Money Purchase Accounts Plan	(53,697,000)		(47,895,000)	
▪ Province Unfunded Pension Liability Trust Accounts	(2,416,746,000)		(2,316,602,000)	
▪ Manitoba Hydro Enhanced Benefit Trust Account	(44,069,000)		(39,873,000)	
Net Assets Available for Benefits	\$ 5,747,623,000		\$ 5,484,294,000	
▪ Superannuation Adjustment Account	(669,478,000)		(626,743,000)	
Total Assets Available for Basic Benefits	\$ 5,078,145,000		\$ 4,857,551,000	
▪ Expense Reserve	(25,391,000)		(24,288,000)	
Actuarial Assets Available for Basic Benefits	\$ 5,052,754,000	71.08%	\$ 4,833,263,000	68.84%
Liabilities for Basic Benefits (Appendix II, III)				
▪ Active Participants:				
▪ not eligible to retire	\$ 1,058,166,749	14.90%	\$ 744,801,796	10.61%
▪ eligible to retire reduced	424,422,550	5.97%	488,914,098	6.96%
▪ eligible to retire unreduced	919,415,603	12.94%	955,580,605	13.61%
	\$ 2,402,004,902	33.81%	\$ 2,189,296,499	31.18%
▪ Other Participants:				
▪ not eligible to retire	60,704,698	0.85%	53,525,547	0.76%
▪ eligible to retire reduced	42,947,301	0.60%	41,778,114	0.60%
▪ eligible to retire unreduced	13,149,381	0.18%	13,029,407	0.19%
▪ valuation accounts payable	23,701,297	0.33%	132,947,113	1.89%
	\$ 140,502,677	1.96%	\$ 241,280,181	3.44%
▪ Pensions in Payment:				
▪ retirement pensions	4,337,469,165	61.02%	4,367,063,785	62.20%
▪ survivors' pensions	228,538,203	3.21%	223,463,416	3.18%
	\$ 4,566,007,368	64.23%	\$ 4,590,527,201	65.38%
Total Liabilities for Basic Benefits	\$ 7,108,514,947	100.00%	\$ 7,021,103,881	100.00%
Solvency Excess/(Deficiency) Before Adjustments	\$ (2,055,760,947)		\$ (2,187,840,881)	
Adjustments				
▪ Asset Smoothing Adjustment	\$ -		\$ -	
▪ Contribution Deficiency Contingency	-		-	
▪ Indexing Contingency	-		-	
	\$ -		\$ -	
Solvency Excess/(Deficiency) After Adjustments	\$ (2,055,760,947)		\$ (2,187,840,881)	
Solvency Ratio Before Adjustments	71.08%		68.84%	
Solvency Ratio After Adjustments	71.08%		68.84%	
Liability % for those members that are retired or eligible to retire		83.92%		86.74%
Liability % for those members that are <u>not</u> retired or eligible to retire		16.08%		13.26%

* The solvency test is provided for information only as the Plan is exempt from the funding requirements of the solvency test pursuant to Paragraph 4.5(2)(b) of the Regulations to the Manitoba Pension Benefits Act. However, the Canadian Institute of Actuaries (CIA) requires that the wind up disclosure calculations be performed as part of accepted actuarial practice.

6. CONTRIBUTION REQUIREMENTS

The accrued benefit cost method of valuation, with salary projection, has been used in this Valuation. Under this method, the expected cost in each year after the valuation date is equal to the cost of benefits expected to be credited for service in the next year. This expected cost is expressed as a level percentage of salary each year. These percentages are commonly called the theoretical contribution rates or normal actuarial cost for basic benefits.

In the following table, we have compared the required contribution rates and the normal actuarial cost for basic benefit rates (below/above Canada Pension Plan Earnings (CPPE)) on the basis of age, sex, and salary distribution, as exists for present active participants (refer to Appendix II - Page 2).

		2022			2021		
		< CPPE / ≥ CPPE *			< CPPE / ≥ CPPE		
Current Contributions for Basic Benefits							
▪ Employee Current Contributions:							
▫ not eligible to retire	\$ 122,067,049	8.00%	9.00%	\$ 127,258,911	8.00%	9.00%	
▫ eligible to retire	16,720,764	8.00%	9.00%	17,174,855	8.00%	9.00%	
▫ eligible to retire unreduced	18,292,987	8.00%	9.00%	18,305,383	8.00%	9.00%	
▫ indexing account allocation	(16,022,242)	(0.84%)	(0.92%)	(16,599,393)	(0.84%)	(0.92%)	
▪ Employer (Matching) Current Contributions:							
▫ not eligible to retire	14,235,747	7.10%	9.00%	15,532,648	7.10%	9.00%	
▫ eligible to retire	2,635,090	7.10%	9.00%	2,707,557	7.10%	9.00%	
▫ eligible to retire unreduced	1,725,643	7.10%	9.00%	1,909,232	7.10%	9.00%	
▫ indexing account allocation	(1,896,841)	(0.72%)	(0.92%)	(2,055,243)	(0.72%)	(0.92%)	
Total Current Contributions for Basic Benefits	\$ 157,758,197	7.08%	8.08%	\$ 164,233,950	7.07%	8.08%	
Normal Actuarial Cost for Basic Benefits							
▪ Active Participants:							
▫ not eligible to retire	\$ 105,809,542	6.12%	6.98%	\$ 106,130,273	5.85%	6.69%	
▫ eligible to retire reduced	22,653,755	9.23%	10.53%	22,647,615	8.97%	10.25%	
▫ eligible to retire unreduced	24,695,817	9.73%	11.10%	24,525,408	9.55%	10.92%	
Blended Active Participant Theoretical Rate	\$ 153,159,114	6.87%	7.84%	\$ 153,303,296	6.60%	7.54%	
▪ Other Participants	-	0.00%	0.00%	-	0.00%	0.00%	
▪ Pensions in Payment	-	0.00%	0.00%	-	0.00%	0.00%	
▪ Reserves	-	0.00%	0.00%	-	0.00%	0.00%	
Total Normal Actuarial Cost for Basic Benefits	\$ 153,159,114	6.87%	7.84%	\$ 153,303,296	6.60%	7.54%	
Contribution Margin/(Deficiency) for Basic Benefits	\$ 4,599,083	0.21%	0.24%	\$ 10,930,654	0.47%	0.54%	

* Current contributions are represented as a percentage of earnings below/above the Canada Pension Plan Earnings (CPPE).

In respect of past service, it is recommended that the Province of Manitoba, the Liaison Committee, and the Advisory Committee be informed that the current going concern unfunded liability of \$952,334,361 could be amortized by 15 annual payments of \$104,441,300 (assumes 10.2% is allocated to the Indexing Account) which is equivalent to about 5.47% of salary over the next 15 years. Although the Plan is exempt from the regulatory going concern and solvency funding, the parties must be made aware that it may become a requirement if future excess investment and/or demographic experience is not generated in the Fund.

7. ANALYSIS OF RESULTS - GOING CONCERN

■ Reconciliation of Financial Position

Operation of the Basic Benefits Account	Assets	Liabilities	Adjustments	Surplus / (Unfunded Liability)
■ 2021 Opening Going Concern Position: 2020 Basis	\$ 4,857,551,000	\$ 5,624,929,880	\$ (203,140,536)	\$ (970,519,416)
▫ Contributions/Benefits Accrued	137,368,000	128,236,040	-	9,131,960
▫ Benefit Experience & Operating Expenses Expected	(413,517,000)	(410,604,000)	-	(2,913,000)
▫ Investment Experience Net: Expected 5.75%	271,250,926	315,315,389	-	(44,064,463)
▫ Investment Experience Net: Actual 10.53% vs 5.75%	225,492,074	-	-	225,492,074
▫ Asset Smoothing Adjustment	-	-	(117,282,162)	(117,282,162)
▫ Preliminary Gain/(Loss) Experience	-	20,937,000	-	(20,937,000)
■ 2021 Preliminary Financial Statement Projection	\$ 5,078,145,000	\$ 5,678,814,309	\$ (320,422,698)	\$ (921,092,007)
▫ ITA Maximum Pensionable Salary Limit Change	-	5,185,848	-	(5,185,848)
▫ Salary Gain/(Loss) 1-Year Experience	-	3,583,502	-	(3,583,502)
▫ Demographic Retirement Gain/(Loss) 1-Year Experience	-	(618,473)	-	618,473
▫ Demographic Termination Gain/(Loss) 1-Year Experience	-	-	-	-
▫ Demographic Death Gain/(Loss) 1-Year Experience	-	(1,373,085)	-	1,373,085
▫ Additional Gain/(Loss) Experience et al	-	(22,732,573)	-	22,732,573
■ 2021 Preliminary Going Concern Position	\$ 5,078,145,000	\$ 5,662,859,528	\$ (320,422,698)	\$ (905,137,226)
▫ Change in Pension Size Mortality Adjustment	-	731,215	-	(731,215)
▫ Change in General Salary Scale	-	46,465,920	-	(46,465,920)
▫ Change in Retirement Scale	-	-	-	-
▫ Change in Termination Scale	-	-	-	-
▫ Change in Annual Interest Discount Rate	-	-	-	-
▫ Continue CPM2014 PUBLIC Scale B	-	-	-	-
▫ Continue Demographic Assumptions	-	-	-	-
■ 2021 Closing Going Concern Position: 2021 Basis	\$ 5,078,145,000	\$ 5,710,056,663	\$ (320,422,698)	\$ (952,334,361)

8. ANALYSIS OF RESULTS - SOLVENCY TEST

- The solvency test interest rate assumption for annuity purchases has increased by 0.36% from 2.48% to 2.84%. The solvency test interest rate assumption for cash settlements has been remained at 5.75% for 10 years and 5.75% thereafter, following the recent passing of Bill 43 effective October 14, 2020.
- Pursuant to the Standards of the Canadian Institute of Actuaries, it is now required to disclose the incremental cost in the next year on a hypothetical wind-up/solvency basis. This incremental cost is estimated to be equal to \$227,289,092 as at December 31, 2021. This incremental cost in essence reflects the present value of the estimated increase in solvency liabilities in the next year plus the annual benefit payments expected to be made.

9. FUND BASIC BENEFIT LIABILITIES EMPLOYER PROFILE

Name of Employer	Code	Active Participants	Other Participants	Pensions in Payment	2021 Total	%
Non-Matching Employers						
1 Province of Manitoba Civil Service	CS	\$ 878,616,546	\$ 67,005,065	\$ 1,755,784,475	\$ 2,701,406,086	47.31%
2 Sport Manitoba	SM	340,010	-	377,479	717,489	0.01%
3 Venture Manitoba Tours Ltd.	VT	61,909	-	144,241	206,150	0.00%
4 Paletta & Company Hotels Ltd.	PCH	93,069	-	2,295	95,364	0.00%
5 Manitoba Hydro-Electric Board	MH	542,003,845	15,425,910	821,223,095	1,378,652,850	24.14%
6 Manitoba Public Insurance Corporation	AI/AIE	126,545,986	7,518,422	162,653,962	296,718,370	5.20%
7 MPIC - Division of Driver and Vehicle Licensing	AIL	4,465,155	128,960	8,856,492	13,450,607	0.24%
8 Red River College	RCC	93,195,606	6,163,948	90,097,002	189,456,556	3.32%
9 Manitoba Agricultural Services Corporation	AC	866,950	259,622	4,174,077	5,300,649	0.09%
10 Addictions Foundation of Manitoba	AF	12,623,247	1,621,106	22,831,255	37,075,608	0.65%
11 Assiniboine Community College	ACC	21,245,384	1,579,359	17,496,287	40,321,030	0.71%
12 University College of the North	KCC	19,033,276	1,771,253	15,836,865	36,641,394	0.64%
13 Legal Aid Manitoba	LA	13,989,362	838,551	17,802,203	32,630,116	0.57%
14 Manitoba Centennial Centre Corporation	CC	2,402,269	43,864	4,830,553	7,276,686	0.13%
15 Teachers' Retirement Allowances Fund Board	TR	3,120,346	134,368	4,394,776	7,649,490	0.13%
16 Communities Economic Development Fund	CE	792,858	367,269	1,942,225	3,102,352	0.05%
17 Manitoba Horse Racing Commission	RC	31,831	16,895	355,624	404,350	0.01%
18 Diagnostic Services Manitoba	DSM	1,284,150	34,947	4,330,371	5,649,468	0.10%
19 WRHA - Health Sciences Centre	RWA	9,456,137	229,266	19,040,346	28,725,749	0.50%
20 Prairie Mountain Health	PMH et al	5,923,062	196,507	32,175,116	38,294,685	0.67%
21 Interlake-Eastern Regional Health Authority	IEH et al	1,831,232	169,031	7,522,133	9,522,396	0.17%
22 Northern Health Region	NRH et al	1,759,391	68,302	2,565,559	4,393,252	0.08%
23 Southern Health-Santé Sud	SRH et al	2,090,418	110,809	10,495,154	12,696,381	0.22%
24 Manitoba Development Corporation	MDC	84,367	43,285	76,263	203,915	0.00%
25 The Workers Compensation Board of Manitoba	WC	-	-	9,813	9,813	0.00%
26 WECO	WEC	-	-	73,424	73,424	0.00%
		\$ 1,741,856,406	\$ 103,726,739	\$ 3,005,091,085	\$ 4,850,674,230	84.95%
Matching Employers						
1 Manitoba Liquor Lotteries Corporation	LC/LF/LL	\$ 192,323,852	\$ 12,653,846	\$ 143,186,474	\$ 348,164,172	6.10%
2 Manitoba Housing Authority	HA	33,941,214	2,703,734	35,736,076	72,381,024	1.27%
3 WCFS CUPE Support Workers	CSW	18,084,293	794,001	2,055,950	20,934,244	0.37%
4 Manitoba Agricultural Services Corporation	MAS	14,402,585	1,167,833	11,996,295	27,566,713	0.48%
5 Manitoba Crop Insurance Corporation	CI/CIC	6,828,214	401,691	20,403,148	27,633,053	0.48%
6 Manitoba Government and General Employees' Union	EA	14,784,983	1,189,358	22,468,917	38,443,258	0.67%
7 Efficiency Manitoba Inc.	EM	1,036,649	4,224	4,726	1,045,599	0.02%
8 Manitoba Hydro Utilities Service	MHU	3,973,647	384,772	445,836	4,804,255	0.08%
9 Child and Family All Nations Coordinated Response Network	ANR	10,327,820	2,035,647	1,900,846	14,264,313	0.25%
10 The Civil Service Superannuation Board	SB	12,625,822	1,040,731	11,307,158	24,973,711	0.44%
11 Liquor, Gaming and Cannabis Authority of Manitoba	GC	5,702,131	345,792	5,486,940	11,534,863	0.20%
12 Travel Manitoba	TM	2,904,502	590,555	2,158,896	5,653,953	0.10%
13 Teranet Manitoba LP	TN	5,757,941	469,424	2,412,245	8,639,610	0.15%
14 Food Development Centre	FD	2,280,530	667,064	2,867,127	5,814,721	0.10%
15 Dairy Farmers of Manitoba	MC	3,530,481	118,693	2,693,423	6,342,597	0.11%
16 Industrial Technology Centre	IT	8,477	848,939	5,575,103	6,432,519	0.11%
17 Hams Marketing Services Co-Op Inc.	HM	1,698,030	228,517	3,878,044	5,804,591	0.10%
18 Research Manitoba	HRC	166,519	472,614	124,384	763,517	0.01%
19 Manitoba Film & Music	MFS	935,095	92,057	514,248	1,541,400	0.03%
20 Manitoba Pork Council	PC	1,452,928	202,694	1,164,173	2,819,795	0.05%
21 Manitoba Arts Council	MA	1,192,200	33,168	981,063	2,206,431	0.04%
22 Manitoba Chicken Producers Board	CB	1,195,316	-	582,020	1,777,336	0.03%
23 Horizon Lab Ltd.	MTR	280,705	46,461	76,246	403,412	0.01%
24 Manitoba Cattle Enhancement Council	MCE	-	200,669	-	200,669	0.00%
25 Turkey Producers Marketing Board	TB	329,365	10,298	531,622	871,285	0.02%
26 Economic Innovation and Technology Council	MR	2,167	320,532	4,636,889	4,959,588	0.09%
27 Manitoba Development Corporation	DFF	-	-	246,311	246,311	0.00%
28 Manitoba Hazardous Waste Management Corporation	HW	-	-	406,119	406,119	0.01%
29 The Manitoba Water Services Board	WS	-	-	397,657	397,657	0.01%
30 Human Resources and Employment Centres	R's/HE	546,062	69,006	2,852,847	3,467,915	0.06%
31 Manitoba Beef Commission	BC	-	-	370,459	370,459	0.01%
32 Local Government Districts	LG	-	-	72,382	72,382	0.00%
33 Manitoba Mineral Resources Limited	MM	-	-	35,612	35,612	0.00%
34 Manitoba Data Services	DS	-	-	220,809	220,809	0.00%
35 Money Purchase Plan Annuity	MPP	-	-	9,256,998	9,256,998	0.16%
36 No Billing (Charged to Fund)	NB	71,954,781	6,108,925	120,867,836	198,931,542	3.48%
		\$ 408,266,309	\$ 33,201,245	\$ 417,914,879	\$ 859,382,433	15.05%
31-Dec-21 Total Fund Liabilities for Basic Benefits		\$ 2,150,122,715	\$ 136,927,984	\$ 3,423,005,964	\$ 5,710,056,663	100.00%
31-Dec-20 Total Fund Liabilities for Basic Benefits		\$ 2,093,729,972	\$ 234,583,321	\$ 3,296,616,587	\$ 5,624,929,880	100.00%

10. PLAUSIBLE ADVERSE SCENARIOS

Effective March 1, 2019, the CIA amended the Standards of Practice now requiring the disclosure of Plausible Adverse Scenarios (PAS). A PAS would be a scenario of adverse but plausible assumptions, relative to the best estimate assumptions otherwise selected for the valuation, about matters to which the Plan's financial condition is sensitive. As a result, the selection and application of a plausible adverse scenario is a stress-testing process on various risks to be considered.

The following disclosures of the change in the obligations under the selected PAS are not intended to be a comprehensive study of the risks inherent in the Plan, but rather an illustration of the sensitivity of the funded status and plan costs to certain key risks facing the Plan, that have a non-trivial probability of occurring within the short term.

Each of the scenarios below have been prepared on a standalone basis. These scenarios are not additive and should not be combined to design a combination scenario due to potential codependency's.

Scenario I – Interest Rate Risk

Under this scenario, the interest rates on fixed income assets decrease 25 basis points immediately and result in a 25-basis-point decline in the future return expectations on all the asset classes in which the plan is expected to invest, leading to a 25-basis-point decrease in the discount rate. All other assumptions remain unchanged.

GOING CONCERN		Decrease Real Rate ¼%		
Real Rate	3.75%	3.50%		
Inflation Rate	2.00%	2.00%		
Nominal Rate	5.75%	5.50%		
Mortality	CPM2014PUB-Scale B	CPM2014PUB-Scale B	% Change in	Estimated
Liability Category	Liability	Liability	Liability	Duration
Active Participants	\$ 2,150,122,715	\$ 2,238,683,011	4.12%	16.48
Other Participants	136,927,984	142,477,927	4.05%	16.21
Pensions in Payment	3,423,005,964	3,501,191,859	2.28%	9.14
Adjustments	320,422,698	320,422,698	-	-
Surplus/(Unfunded)	(952,334,361)	(1,124,630,495)	-	-
Total	\$ 5,078,145,000	\$ 5,078,145,000	3.02%	12.07
Increase/(Decrease) in Liabilities		\$ 172,296,134		

SOLVENCY TEST		Decrease Real Rate ¼%		
Cash Settlements 1st 10 years	5.75%	5.50%		
Cash Settlements thereafter	5.75%	5.50%		
Annuity Purchases	2.84%	2.59%		
Mortality	CPM2014COM-Scale B	CPM2014COM-Scale B	% Change in	Estimated
Liability Category	Liability	Liability	Liability	Duration
Active Participants	\$ 2,402,004,902	\$ 2,446,989,147	1.87%	7.49
Other Participants	140,502,677	142,851,819	1.67%	6.69
Pensions in Payment	4,566,007,368	4,694,810,153	2.82%	11.28
Adjustments	25,391,000	25,391,000	-	-
Excess/(Deficiency)	(2,055,760,947)	(2,231,897,119)	-	-
Total	\$ 5,078,145,000	\$ 5,078,145,000	2.48%	9.91
Increase/(Decrease) in Liabilities		\$ 176,136,172		

On a going concern basis, a 0.25% change in the discount rate from 5.75% to 5.50% would increase the net obligations by 3.02% from \$5,710,056,663 in the base case to \$5,882,352,797. As a result, the funding ratio before adjustments falls from 88.93% to 86.33%.

Scenario 2 – Deterioration of Assets

Under this scenario, equity values as at the Valuation Date are reduced by 20% and there are no changes to other economic assumptions.

The total assets available for Basic benefits decrease from \$5,078,145,000 in the base case to \$3,724,051,000. As a result, the funding ratio before adjustments falls from 88.93% to 65.22%.

Scenario 3 – Longevity Risk

Under this scenario, mortality is set back 1 year from current assumptions (i.e. each member has the mortality of the age 1 year younger). All other assumptions remain unchanged.

On a going concern basis, the net obligations increase 1.70% from \$5,710,056,663 in the base case to \$5,807,138,247. As a result, the funding ratio before adjustments falls from 88.93% to 87.45%.

Scenario 4 – Contribution Risk

Under this scenario, employee contributions in 2021 are reduced by 20% for one year. All other assumptions remain unchanged.

The total assets available for Basic benefits decrease from \$5,078,145,000 in the base case to \$5,047,592,000. As a result, the funding ratio before adjustments falls from 88.93% to 88.40%.

II. PROVISION FOR FUTURE ADVERSE DEVIATIONS (PfADs)

The actuarial assumptions must be, individually and in aggregate, appropriate for the purpose of the Valuation. The assumptions are the sum of the actuarial best estimate plus a PfAD.

Asset Smoothing Adjustment

An asset smoothing adjustment to buffer past and possible future adverse investment experience has been utilized for this Report and is equal to \$320,422,698 on the going concern Valuation Balance Sheet (please refer to Appendix III - Page 3). This reserve is a write-down of assets for this Valuation which may or may not mitigate in full, or in part, past and possible future adverse investment experience. No such adjustment was made for the solvency test.

Contingency Adjustment

A contingency adjustment provides for the possibility of future adverse investment and/or demographic experience. There is no explicit contingency adjustment on the going concern or solvency test balance sheets.

Assumed Rate of Return

Currently, there is no PfAD contained implicitly in the assumed rate of return of 5.75% per year (please refer to Appendix III - Page 4 for further detail). The absence of provision may or may not prove to be adequate in the future. Consideration should be given to lowering the current real rate of 3.75% per year in the future.

Salary Increase Rate

The assumed salary rate increase, before service and merit increases, follows a general salary scale which equals to 2.50% per year.

Retirement Rate

Current expected retirement rates allow for higher retirements than the best estimate of actual retirement experience to date. Given the large number of “baby boomer” retirees expected in the near future, these rates may or may not prove to be adequate. Continued monitoring of retirement experience should occur.

Mortality Rate

Going Concern Valuation: The CPM 2014 Public Mortality projected using Scale B (CPM2014PUB-Scale B) has been continued in this valuation.

Solvency Test: For participants eligible to retire or retired, if applicable, the CPM 2014 Composite Mortality projected using Scale B (CPM2014COM-Scale B) was used. For all other participants, if applicable, the CPM2014PUB-Scale B was used, following the recent passing of Bill 43 effective October 14, 2020.

Indexing Contingency

No provision for indexing has been made on the going concern Valuation Balance Sheet other than for existing deferred pensioners (1.33% per year in the deferral period). A separate report is prepared on the Indexing Account that makes some provision for indexing of pensions in payment.

Contribution Deficiency Contingency

No provision for a contribution deficiency has been made on the going concern Valuation Balance Sheet as the contribution rates are currently in balance for future service accruals.

No contribution schedule has been established to eliminate the past service deficit at this time.

12. SUBSEQUENT EVENTS

- This Valuation does not reflect the change in the going concern or solvency test interest rates after the Valuation date, nor is it required. A valuation report is a snapshot of a plan's estimated financial condition at a particular point in time; it does not predict the pension plan's future financial condition or its ability to pay benefits in the future.

Over time, the Plan's actual cost will depend on a number of factors, including the level of the benefits in the Plan, the number of individuals' paid benefits, the amount of Plan expenses, and the amount earned on any assets invested to pay the benefits. These amounts and other variables are uncertain and unknowable at the valuation date.

To prepare this Report, actuarial assumptions, as described in Appendix III, are used to select a single scenario from the range of possibilities. The results of that single scenario are included in this Report. However, the future is uncertain and the Plan's actual experience will differ from those assumptions; these differences may be significant or material. In addition, different assumptions or scenarios may also be within the reasonable range and results based on those assumptions would be different. Actuarial assumptions may also be changed from one valuation to the next because of changes in regulatory requirements, plan experience, changes in expectations about the future and other factors.

Because actual Plan experience will differ from the assumptions, decisions about benefit changes, investment policy, funding amounts, benefit security and/or benefit-related issues should be made only after careful consideration of alternative future financial conditions and scenarios, and not solely on the basis of a valuation report or reports.
- In respect of future service, contribution rates of employees and matching employers to the Basic Account were increased to eliminate the contribution deficiency so that future benefit accruals do not cause an unfunded liability in the Fund. A small future service contribution margin now exists but should be monitored closely, especially if a more cautious actuarial basis is adopted or if the average age of the actives increases significantly in the future.
- In respect of past service, it is recommended that the Province of Manitoba, the Liaison Committee, and the Advisory Committee be informed that the current going concern unfunded liability of \$952,334,361 could be amortized by 15 annual payments of \$104,441,300 (assumes 10.2% is allocated to the Indexing Account) which is equivalent to about 5.47% of salary over the next 15 years. Although the Plan is exempt from the regulatory going concern and solvency funding, the parties must be made aware that it may become a requirement in the future if future excess investment and/or demographic experience is not generated in the Fund.
- Any contribution increase to employees in excess of 9.00% (on a blended basis) of salary will require the approval of the Canada Revenue Agency to ensure continued tax deductibility of such employee contributions.
- We are not aware of any other matters or subsequent events occurring since the completion of this Report which would materially adversely affect the financial position as at December 31, 2021.

APPENDIX I

Financial & Membership Data

I. Total Assets Available for Basic Benefits (Source: Financial Statements)

	31-Dec-2021	31-Dec-2020
Assets		
Fixed Income Investments (market value)	\$ 1,633,105,000	\$ 1,666,994,000
Equity Investments (market value)	6,770,469,000	6,357,676,000
	<u>\$ 8,403,574,000</u>	<u>\$ 8,024,670,000</u>
Net Receivables/Payables (includes a Province Trust Account) (Note 5)	12,655,000	2,887,000
Debt due from the Province of Manitoba (Note 1)	1,826,000	1,826,000
Correctional Officers' Trust Account (Note 2)	(18,518,000)	(16,474,000)
Employer Trust Accounts (Note 3)	(137,402,000)	(124,245,000)
Money Purchase Accounts Plan (Note 4)	(53,697,000)	(47,895,000)
The Province of Manitoba Unfunded Pension Liability Trust Account 1 & 2 (Note 5)	(2,416,746,000)	(2,316,602,000)
Manitoba Hydro Enhanced Benefit Trust Account (Note 6)	<u>(44,069,000)</u>	<u>(39,873,000)</u>
	<u>\$ 5,747,623,000</u>	<u>\$ 5,484,294,000</u>
Superannuation Adjustment Account	(669,478,000)	(626,743,000)
Total Assets Available for Basic Benefits	<u><u>\$ 5,078,145,000</u></u>	<u><u>\$ 4,857,551,000</u></u>

Note 1: Under Section 24(1) of the CSSA, the Province of Manitoba assumed an accrued liability of \$1,826,000 for its employees and pensioners as at May 1, 1939. The Province of Manitoba pays semi-annual interest at 4.00% per annum on this amount.

Note 2: Effective November 19, 1996, employees who are members of the Province of Manitoba's Corrections Component are required to contribute an additional 1.00% of pensionable earnings. These additional contributions, which are credited to this trust account, are intended to fund the additional pension benefits for eligible employees who may retire as early as age 50 with no reduction for early retirement providing age and qualifying service is equal to a total of 75 or greater.

Note 3: The Fund is responsible for providing enhanced benefits enacted in the 1992 legislation agreed to by the Employee Liaison Committee and the Employer Pension Advisory Committee. These benefits are 100% financed from the Fund's net assets available for benefits. To facilitate this funding, trust accounts were established for most employers participating in the Fund for their share of the actuarial valuation of these future benefit enhancements. Specific contributions from eligible employees are being transferred to the applicable trust account.

Note 4: Effective January 2, 1985, a separate Money Purchase Accounts Plan was established to enhance the portability of pensions. Contributors include employees, recipients of superannuation allowances, annuities, or pensions payable under the CSSA, or persons on whose behalf the Board is required or requested to transfer moneys to this Plan. Refunds are made upon written request by the contributor. Administrative costs are recovered by the Board.

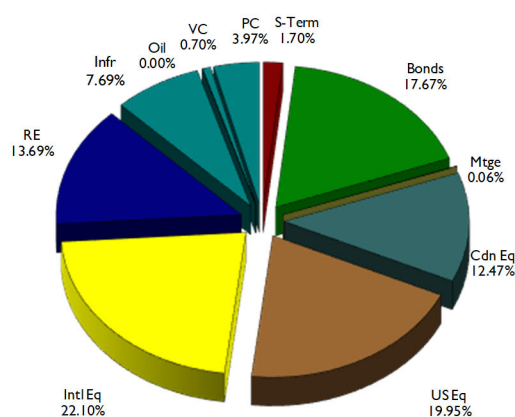
Note 5: The Province of Manitoba has established a fund for the purpose of accumulating funds for the eventual retirement of the Province of Manitoba's unfunded pension obligation. Under the terms of March 6, 2001 and March 30, 2009 agreements between the Province of Manitoba and the Board, the Province of Manitoba established funds with the Board and the Province of Manitoba to which it is making the required payments to these funds. As well, the Province of Manitoba is making payments to this fund that are related to the Special Operating Agencies' unfunded pension liabilities. Payments received by the Board from the Province of Manitoba are held by the Board in trust for and on behalf of the Province of Manitoba and are invested by the Board on behalf of the Province of Manitoba. The payments received are not assets of the Plan and accordingly, they are accounted for by the Fund in the Unfunded Pension Liability Trust Accounts. These trust accounts earn investment income at a rate of return equal to the rate of return earned by the Fund. The Board receives an investment management fee for its services. The payments made by the Province of Manitoba to the Board do not reduce the accrued pension benefit obligations of the Fund. The Trust Agreements have been recently amended to make the trusts irrevocable. Accordingly, the assets in the Trust Accounts cannot be used for any purposes other than to fund the payments of pension benefits for which the Province of Manitoba is responsible and to pay the costs and expenses that are directly attributable to the administration of the Trust Accounts. In October 2007, The Financial Administration Act was amended to allow for withdrawals from the fund to pay, or fund the payment of, pension benefits for which the Province of Manitoba is responsible.

Note 6: Effective January 1, 2012, Manitoba Hydro employees with pensionable service after May 31, 2006 are eligible for an additional benefit. The Enhanced Hydro Benefit Plan enhances the formula used in calculating pension benefits from 1.6% to 1.7% of earnings up to the Canada Pension Plan average Yearly Maximum Pensionable Earnings at the time of retirement. Manitoba Hydro will fund the enhanced pension benefit through contributions to a trust account that will be used to fund the additional benefit to employees.

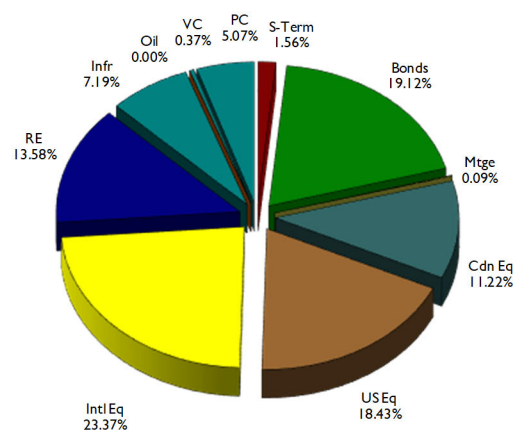
2. Asset Mix Distribution

	31-Dec-2021		31-Dec-2020	
1. Short Term (S-Term)	\$ 142,832,000	1.70%	\$ 125,041,000	1.56%
2. Bonds and Debentures (Bonds)	1,485,437,000	17.67%	1,535,116,000	19.12%
3. Mortgages (Mtge)	4,836,000	0.06%	6,837,000	0.09%
Fixed Income	\$ 1,633,105,000	19.43%	\$ 1,666,994,000	20.77%
4. Canadian Equities (Cdn Eq)	1,048,282,000	12.47%	900,095,000	11.22%
5. U.S. Equities (US Eq)	1,676,160,000	19.95%	1,478,866,000	18.43%
6. Non-North American Equities (Intl Eq)	1,856,808,000	22.10%	1,875,733,000	23.37%
7. Real Estate (RE)	1,150,624,000	13.69%	1,090,219,000	13.58%
8. Infrastructure (Infr)	646,131,000	7.69%	576,675,000	7.19%
9. Oil and Gas (Oil)	-	0.00%	-	0.00%
10. Venture Capital (VC)	58,544,000	0.70%	29,514,000	0.37%
11. Private Credit (PC)	333,920,000	3.97%	406,574,000	5.07%
Equity	\$ 6,770,469,000	80.57%	\$ 6,357,676,000	79.23%
	\$ 8,403,574,000	100.00%	\$ 8,024,670,000	100.00%

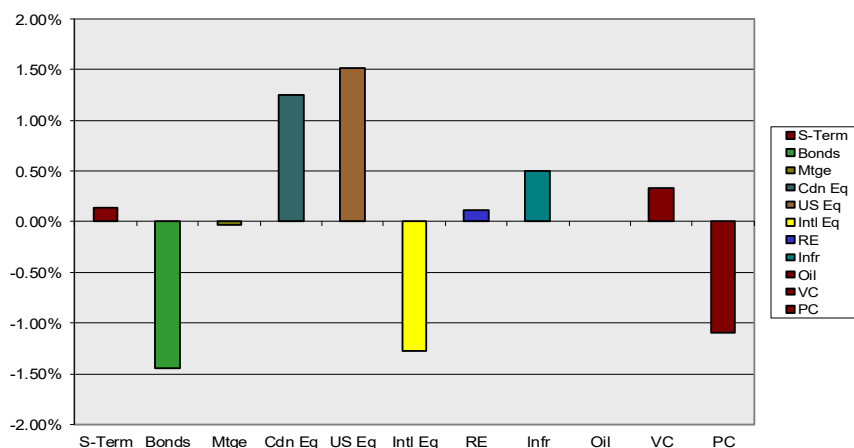
31-Dec-2021



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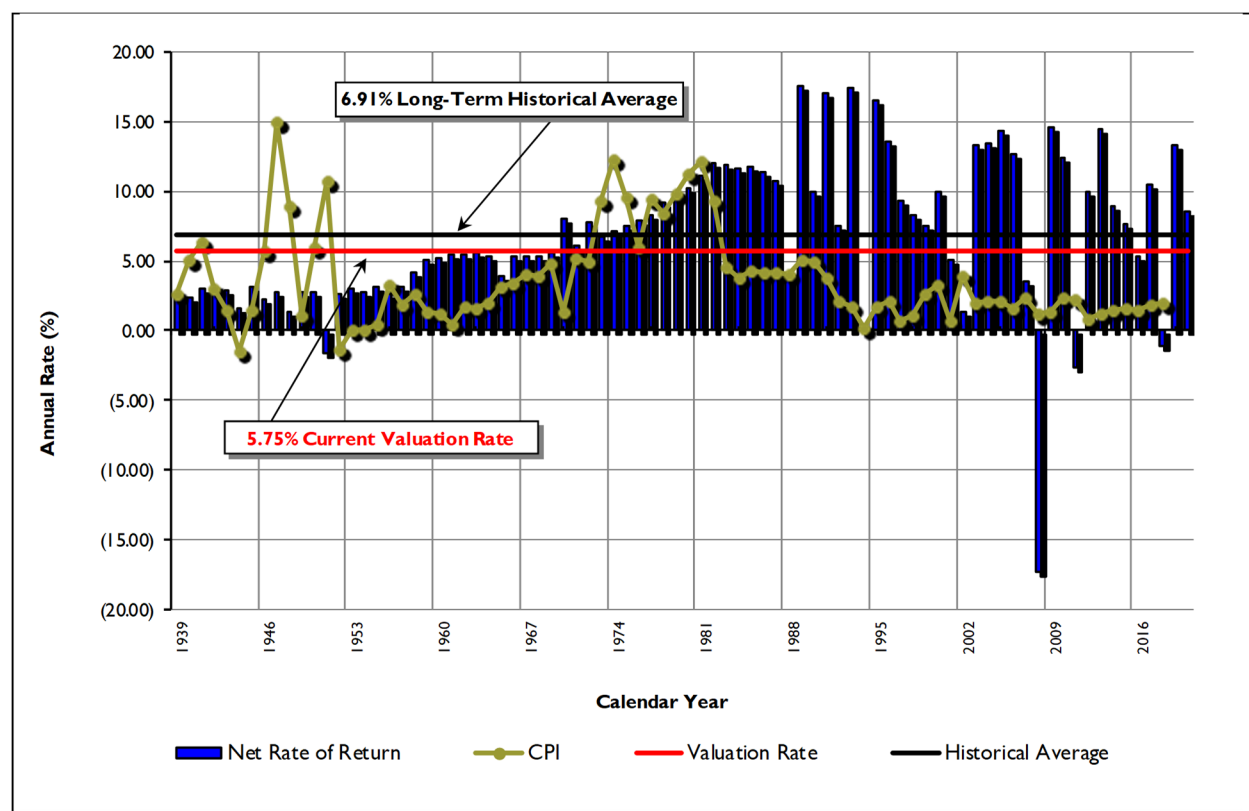
Asset Mix Overweight / Underweight Changes 2020 to 2021



3. Historical Cash Flow: 83 Years (Basic Account and Indexing Account)

[1] Year**	Opening Assets	[2] Fund & Pay-As-You-Go Contributions	[3] Benefits	[4] Expenses	[5] Investment Fees	[6] Investment Income	[7] Closing Assets	[8] Net Return****
1939	\$ 5,022,908	\$ 452,383	\$ (117,994)	\$ (4,151)	\$ -	\$ 123,003	\$ 5,476,149	2.37%
1940	5,476,149	462,964	(172,927)	(8,018)	-	130,602	5,888,770	2.33%
1941	5,888,770	594,089	(200,751)	(7,086)	-	181,856	6,456,878	2.99%
1942	6,456,878	455,779	(208,762)	(9,488)	-	189,072	6,883,479	2.88%
1943	6,883,479	440,959	(228,891)	(6,852)	-	203,731	7,292,426	2.92%
1944	7,292,426	441,331	(237,906)	(6,801)	-	121,812	7,610,862	1.65%
1945	7,610,862	476,802	(279,094)	(8,365)	-	243,235	8,043,440	3.16%
1946 *	8,043,440	495,588	(284,104)	(6,597)	-	184,284	8,432,611	2.26%
1947	8,432,611	778,339	(328,404)	(7,869)	-	236,658	9,111,335	2.73%
1948 *	9,111,335	792,068	(372,476)	(10,715)	-	(218,081)	9,302,131	1.34%
1949	9,302,131	905,065	(421,390)	(9,473)	-	262,446	10,038,779	2.75%
1950	10,038,779	994,024	(469,602)	(9,293)	-	286,002	10,839,910	2.78%
1951 *	10,839,910	1,179,579	(527,278)	(12,349)	-	(179,115)	11,300,747	(1.60%)
1952 *	11,300,747	1,344,962	(553,862)	(11,919)	-	(1,265,915)	10,814,013	2.60%
1953	10,814,013	1,462,734	(666,186)	(12,101)	-	341,695	11,940,155	3.05%
1954	11,940,155	1,611,842	(690,616)	(15,320)	-	341,770	13,187,831	2.76%
1955	13,187,831	1,663,647	(773,936)	(12,476)	-	434,896	14,499,962	3.19%
1956	14,499,962	1,790,935	(859,146)	(13,597)	-	384,823	15,802,977	2.57%
1957	15,802,977	2,130,165	(798,404)	(19,480)	-	523,979	17,639,237	3.18%
1958 *	17,639,237	2,395,882	(917,013)	(23,360)	-	764,898	19,859,644	4.16%
1959 *	19,859,644	2,661,599	(1,035,623)	(27,240)	-	1,039,120	22,497,500	5.03%
1960	22,497,500	4,144,352	(1,154,232)	(31,120)	-	1,246,736	26,703,236	5.20%
1961	26,703,236	2,927,316	(1,403,725)	(28,990)	-	1,485,022	29,682,859	5.41%
1962	29,682,859	3,196,204	(1,605,710)	(28,171)	-	1,668,806	32,913,988	5.48%
1963	32,913,988	3,558,599	(1,759,225)	(36,677)	-	1,873,563	36,550,248	5.54%
1964 *	36,550,248	3,877,559	(2,219,502)	(38,149)	-	1,979,089	40,149,245	5.30%
1965 *	40,149,245	3,160,279	(2,014,266)	(29,849)	-	1,570,949	42,836,358	3.86%
1966	42,836,358	3,725,529	(3,651,008)	(52,977)	-	2,274,524	45,132,426	5.31%
1967	45,132,426	4,369,950	(2,643,540)	(48,180)	-	2,449,109	49,259,765	5.33%
1968	49,259,765	5,053,832	(2,676,421)	(64,800)	-	2,701,658	54,274,034	5.36%
1969	54,274,034	5,854,684	(3,005,217)	(75,977)	-	3,091,166	60,138,690	5.55%
1970	60,138,690	6,680,379	(3,486,690)	(94,068)	-	4,980,327	68,218,638	8.07%
1971	68,218,638	7,799,868	(4,149,289)	(104,499)	-	4,261,235	76,025,953	6.09%
1972	76,025,953	9,167,547	(4,838,136)	(143,101)	-	6,082,486	86,294,749	7.79%
1973	86,294,749	10,468,999	(5,931,048)	(144,955)	-	5,923,884	96,611,629	6.69%
1974	96,611,629	13,415,988	(7,519,676)	(187,266)	-	7,034,969	109,355,644	7.07%
1975	109,355,644	17,478,089	(8,729,977)	(277,474)	-	8,459,738	126,286,020	7.45%
1976	126,286,020	21,560,004	(10,893,728)	(328,456)	-	10,454,455	147,078,295	7.95%
1977	147,078,295	25,723,575	(12,527,475)	(420,893)	-	12,779,529	172,633,031	8.33%
1978	172,633,031	28,820,421	(15,566,709)	(464,754)	(267)	16,514,075	201,935,797	9.22%
1979	201,935,797	30,972,133	(18,939,495)	(426,237)	(5,006)	20,277,643	233,814,835	9.76%
1980	233,814,835	35,610,583	(22,105,591)	(501,376)	(7,389)	24,502,748	271,313,810	10.19%
1981	271,313,810	40,077,511	(24,347,203)	(562,043)	(16,508)	30,878,819	317,344,386	11.07%
1982	317,344,386	46,310,086	(26,696,402)	(574,946)	(20,929)	39,173,814	375,536,009	11.98%
1983	375,536,009	55,246,946	(32,486,301)	(1,649,451)	(13,059)	46,079,767	442,713,911	11.93%
1984	442,713,911	55,247,692	(41,641,651)	(726,172)	(81,599)	52,113,402	507,625,583	11.58%
1985	507,625,583	60,726,998	(44,840,057)	(769,761)	(115,395)	60,619,735	583,247,103	11.74%
1986	583,247,103	66,731,516	(51,745,686)	(701,556)	(214,827)	67,587,082	664,903,632	11.41%
1987	664,903,632	74,154,000	(60,044,000)	(958,000)	(22,000)	71,783,368	749,817,000	10.69%
1988	749,817,000	82,966,000	(68,349,000)	(1,127,000)	(722,000)	30,951,000	793,536,000	4.00%
1989	793,536,000	87,444,000	(75,248,000)	(1,233,000)	(1,067,000)	141,327,000	944,759,000	17.55%
1990	944,759,000	95,317,000	(87,829,000)	(818,000)	(1,198,000)	94,997,000	1,045,228,000	9.89%
1991	1,045,228,000	104,335,000	(93,946,000)	(670,000)	(1,364,000)	180,752,000	1,234,335,000	17.08%
1992	1,234,335,000	107,405,000	(115,873,000)	(791,000)	(1,290,000)	93,632,000	1,317,418,000	7.51%
1993	1,317,418,000	114,699,000	(119,806,000)	(900,000)	(1,116,000)	230,089,000	1,540,384,000	17.42%
1994	1,540,384,000	117,886,000	(129,598,000)	(969,000)	(1,520,000)	3,382,000	1,529,565,000	0.12%
1995	1,529,565,000	121,492,000	(137,521,000)	(894,000)	(1,845,000)	252,094,000	1,762,891,000	16.45%
1996	1,762,891,000	127,112,000	(151,650,000)	(982,000)	(2,777,000)	239,112,000	1,973,706,000	13.50%
1997 ***	1,973,706,000	104,920,000	(546,688,000)	(736,000)	(2,117,000)	166,119,000	1,695,204,000	9.36%
1998	1,695,204,000	122,261,000	(129,544,000)	(785,000)	(1,981,000)	142,888,000	1,828,043,000	8.33%
1999	1,828,043,000	115,219,000	(135,216,000)	(712,000)	(2,398,000)	139,931,000	1,944,867,000	7.57%
2000	1,944,867,000	125,361,000	(147,650,000)	(964,000)	(2,664,000)	193,804,000	2,112,754,000	9.89%
2001	2,112,754,000	136,764,000	(156,626,000)	(845,000)	(2,164,000)	107,407,000	2,197,290,000	5.01%
2002	2,197,290,000	149,320,000	(168,974,000)	(1,037,000)	(2,490,000)	30,846,000	2,204,955,000	1.30%
2003	2,204,955,000	155,824,000	(179,152,000)	(1,274,000)	(3,142,000)	293,631,000	2,470,842,000	13.25%
2004	2,470,842,000	167,480,000	(194,500,000)	(1,283,000)	(4,019,000)	333,733,000	2,772,253,000	13.42%
2005	2,772,253,000	191,600,000	(213,939,000)	(1,478,000)	(4,312,000)	398,284,000	3,142,408,000	14.27%
2006	3,142,408,000	212,647,000	(237,555,000)	(1,540,000)	(4,035,000)	397,998,000	3,509,923,000	12.59%
2007	3,509,923,000	214,854,000	(260,704,000)	(1,482,000)	(5,459,000)	130,119,000	3,587,251,000	3.58%
2008	3,587,251,000	232,626,000	(284,319,000)	(1,265,000)	(2,152,000)	(613,093,000)	2,919,048,000	(17.28%)
2009	2,919,048,000	247,149,000	(294,503,000)	(1,484,000)	(3,409,000)	423,890,000	3,290,691,000	14.53%
2010	3,290,691,000	261,179,000	(319,276,000)	(1,461,000)	(3,743,000)	408,391,000	3,635,781,000	12.41%
2011	3,635,781,000	275,798,000	(350,744,000)	(1,485,000)	(2,370,000)	(92,444,000)	3,464,536,000	(2.64%)
2012	3,464,536,000	309,576,000	(401,978,000)	(1,623,000)	(1,928,000)	340,396,000	3,708,979,000	9.90%
2013	3,708,979,000	343,643,000	(436,905,000)	(1,696,000)	(3,236,000)	533,038,000	4,143,823,000	14.47%
2014 *****	4,143,823,000	423,880,000	(450,026,000)	(1,785,000)	(2,833,000)	371,883,000	4,484,942,000	8.94%
2015	4,484,942,000	394,059,000	(500,425,000)	(1,816,000)	(3,302,000)	339,883,000	4,713,341,000	7.60%
2016	4,713,341,000	417,161,000	(535,611,000)	(2,159,000)	(3,059,000)	250,398,000	4,840,071,000	5.32%
2017	4,840,071,000	452,684,000	(622,572,000)	(2,183,000)	(4,570,000)	502,762,000	5,166,192,000	10.48%
2018	5,166,192,000	473,798,000	(673,288,000)	(2,410,000)	(7,705,000)	(50,241,000)	4,906,346,000	(1.14%)
2019	4,906,346,000	477,483,000	(689,552,000)	(2,580,000)	(9,167,000)	649,967,000	5,332,497,000	13.35%
2020	5,332,497,000	531,423,000	(817,287,000)	(2,732,000)	(14,434,000)	454,827,000	5,484,294,000	8.49%
2021	5,484,294,000	523,659,000	(818,952,000)	(2,913,000)	(16,712,000)	578,247,000	5,747,623,000	10.53%
	\$ 8,688,615,375	\$ (10,974,572,325)	\$ (57,824,448)	\$ (126,796,979)	\$ 8,213,178,469			6.91%

- * Some numbers in 1958, 1959, and 1964 were estimated. 1946 is an 11-month “year”, and 1965 is a 9-month “year”. (Adjusted Book Value” 1939-1990 | Market Value: 1991-2007). In 1948, 1951 and 1952 transfers to reserves for possible future losses on account of investment principal were made, and special adjustments under the CSSA occurred.
- ** Years 1939 to 1945 commenced on May 1, years 1946 to 1964 commenced on April 1. Thereafter, calendar years are reported.
- *** The large decrease in assets in 1997 was due to the privatization of MTS.
- **** Rates of return are arithmetical and are calculated on the basis of mid-year cashflow.
The volatility in recent asset values is due to the Auditor’s requirement that market values be reported. Previously, adjusted book values were used. The Valuation Balance Sheet separately reflects a smoothing asset adjustment reserve to partially mitigate or neutralize this volatility.
- *****The contributions for 2014 include the entry amount for employer liability funding equal to \$59,672,000 (including indexing).



Historical Cash Flow: 5 Years (Basic Account)

[1] Year	[2] Opening Assets	[3] Fund & Pay-As-You-Go Contributions	[4] Benefits	[5] Expenses	[6] Investment Fees	[7] Investment Income	[8] Closing Assets	[9] Net Return
2017	\$ 4,323,872,000	\$ 434,348,000	\$ (593,505,000)	\$ (2,183,000)	\$ (4,570,000)	\$ 449,249,000	\$ 4,607,211,000	10.48%
2018	4,607,211,000	455,762,000	(642,163,000)	(2,410,000)	(7,705,000)	(45,173,000)	4,365,522,000	(1.17%)
2019	4,365,522,000	459,713,000	(655,752,000)	(2,580,000)	(9,167,000)	578,907,000	4,736,643,000	13.35%
2020	4,736,643,000	514,336,000	(780,461,000)	(2,732,000)	(14,434,000)	404,199,000	4,857,551,000	8.47%
2021	4,857,551,000	506,851,000	(780,087,000)	(2,913,000)	(16,712,000)	513,455,000	5,078,145,000	10.53%
		\$ 2,371,010,000	\$ (3,451,968,000)	\$ (12,818,000)	\$ (52,588,000)	\$ 1,900,637,000		8.33%

4. Membership Summary (records processed for liability calculations)

Category	31-Dec-2021			31-Dec-2020		
	Males	Females	Total	Males	Females	Total
Active Participants	13,342	13,294	26,636	13,493	13,398	26,891
Other Participants						
- Long-Term Disability *	48	123	171	50	122	172
- Deferred Annuities	1,676	1,785	3,461	1,564	1,696	3,260
- Transfers	15	6	21	18	7	25
	<u>1,739</u>	<u>1,914</u>	<u>3,653</u>	<u>1,632</u>	<u>1,825</u>	<u>3,457</u>
Pensions in Payment						
- Pensioners	10,952	9,931	20,883	10,800	9,586	20,386
- Survivors	439	2,851	3,290	422	2,797	3,219
	<u>11,391</u>	<u>12,782</u>	<u>24,173</u>	<u>11,222</u>	<u>12,383</u>	<u>23,605</u>
Total	<u>26,472</u>	<u>27,990</u>	<u>54,462</u>	<u>26,347</u>	<u>27,606</u>	<u>53,953</u>

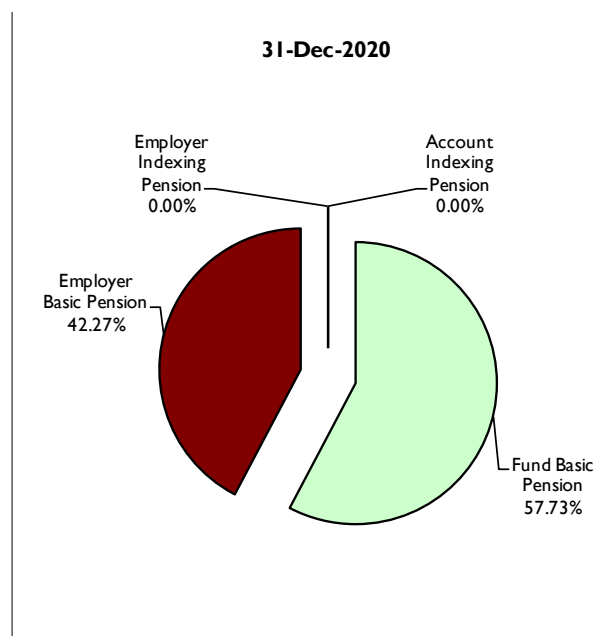
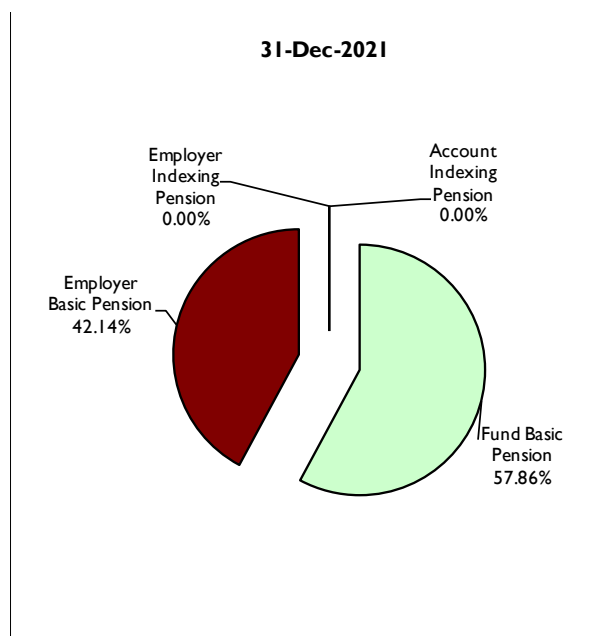
* The LTD recipients who will receive an enhanced disability benefit (not a responsibility of the Fund) on cessation of LTD income are also reflected in the number of pensions in payment.

	31-Dec-2021			31-Dec-2020		
	Number	Average Age	Fund Average Monthly Pension	Number	Average Age	Fund Average Monthly Pension
Active Participants	26,636	45.20	\$ 726.13	26,891	45.21	\$ 713.90
Other Participants	3,653	49.42	350.23	3,457	49.28	330.34
Pensions in Payment	24,173	71.81	1,017.70	23,605	71.58	998.71
Total	<u>54,462</u>	<u>57.29</u>	<u>\$ 830.33</u>	<u>53,953</u>	<u>57.01</u>	<u>\$ 813.93</u>

- The active participant average monthly pension which is the responsibility of the Fund has been estimated from salary and service data as these participants have not yet retired, disabled, terminated, or died and therefore have not had their pension determined explicitly by the Board.
- The total membership counts shown in the Report are different from the amounts reported in the General Manager's Report due to additional new entrants, retirements, disablements, terminations, and deaths following December 31, 2021, that were provided by the staff of the Board.
- This Report is in respect of Fund obligations. The Fund average monthly pension has been shown above which represents approximately 56% of the total pensions paid to participants after reflecting indexing. Additional information is shown on the following pages that detail Fund pension amounts as well as the pension amounts payable outside the Fund by the Indexing Account and the pay-as-you-go employers. The valuation of the obligations not belonging to the Fund is reported separately.

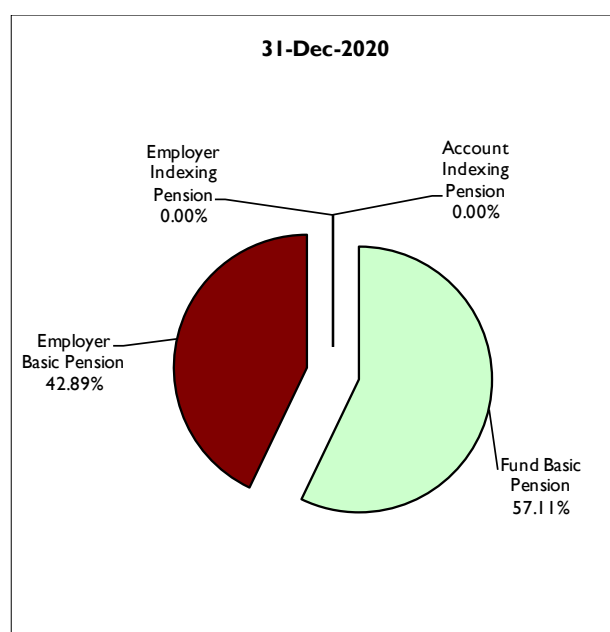
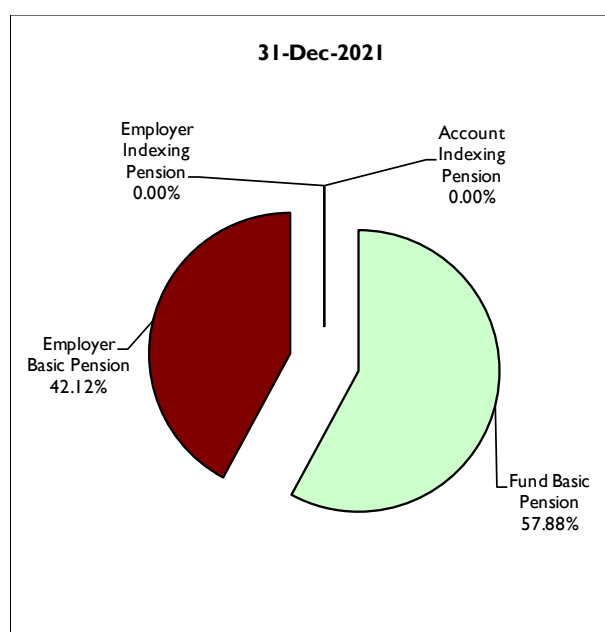
5. Active Participants Age Profile (This Report is in respect of Fund obligations only. Employer in the information below refers to pay-as-you-go employers. The Fund includes matching employer pension information.)

		Average Monthly Pension				
Age Band	Number	Basic Pension		Indexing		Total
		Fund	Employer	Employer	Account	
15 - 19	22	\$ 9.65	\$ 7.25	\$ -	\$ -	\$ 16.90
20 - 24	611	40.71	23.33	-	-	64.04
25 - 29	1,759	144.49	94.28	-	-	238.77
30 - 34	2,845	316.42	225.56	-	-	541.98
35 - 39	3,711	489.08	361.39	-	-	850.47
40 - 44	3,979	665.40	471.66	-	-	1,137.06
45 - 49	4,047	830.35	599.74	-	-	1,430.09
50 - 54	4,026	1,061.63	762.35	-	-	1,823.98
55 - 59	3,372	1,133.22	854.84	-	-	1,988.06
60 - 64	1,732	1,008.05	748.83	-	-	1,756.88
65 - 69	532	934.91	696.58	-	-	1,631.49
70 - 74	-	-	-	-	-	-
75 - 79	-	-	-	-	-	-
80 - 84	-	-	-	-	-	-
85 - 89	-	-	-	-	-	-
90 - 94	-	-	-	-	-	-
95 - 99	-	-	-	-	-	-
≥ 100	-	-	-	-	-	-
31-Dec-2021	26,636	\$ 726.13	\$ 528.84	\$ -	\$ -	\$ 1,254.97
31-Dec-2020	26,891	\$ 713.90	\$ 522.82	\$ -	\$ -	\$ 1,236.72



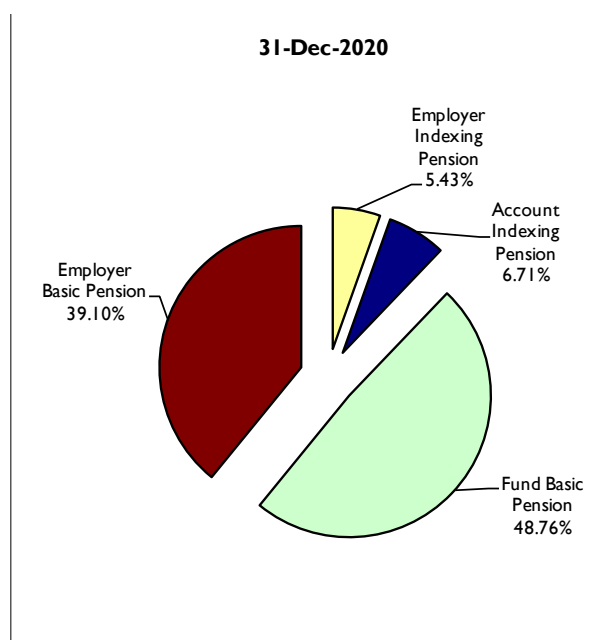
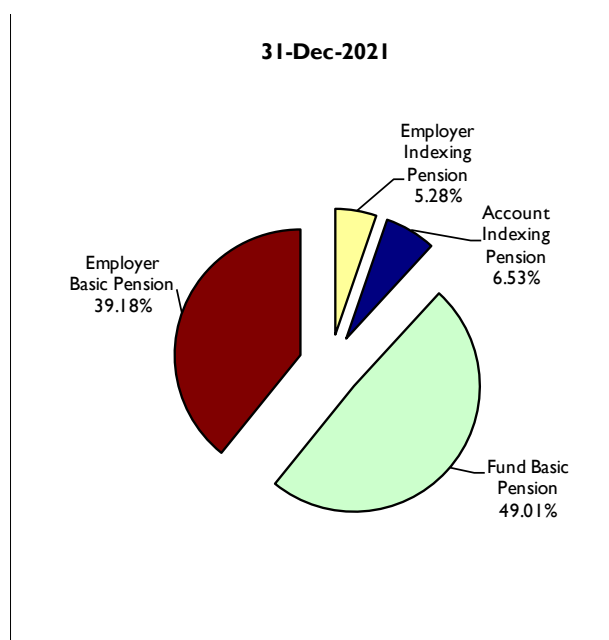
6. Other Participants Age Profile (This Report is in respect of Fund obligations only. Employer in the information below refers to pay-as-you-go employers. The Fund includes matching employer pension information.)

		Average Monthly Pension				Total
		Basic Pension		Indexing		
		Fund	Employer	Employer	Account	
Age Band	Number					
15 - 19	-	\$ -	\$ -	\$ -	\$ -	\$ -
20 - 24	1	186.59	145.68	-	-	332.27
25 - 29	30	188.65	106.71	-	-	295.36
30 - 34	205	244.11	166.37	-	-	410.48
35 - 39	391	290.75	195.76	-	-	486.51
40 - 44	574	374.61	257.09	-	-	631.70
45 - 49	623	403.81	303.49	-	-	707.30
50 - 54	762	479.49	348.85	-	-	828.34
55 - 59	579	276.43	218.48	-	-	494.91
60 - 64	390	251.94	187.82	-	-	439.76
65 - 69	86	212.30	160.01	-	-	372.31
70 - 74	10	108.31	84.75	-	-	193.06
75 - 79	1	89.93	74.74	-	-	164.67
80 - 84	1	106.37	-	-	-	106.37
85 - 89	-	-	-	-	-	-
90 - 94	-	-	-	-	-	-
95 - 99	-	-	-	-	-	-
≥ 100	-	-	-	-	-	-
31-Dec-2021	3,653	\$ 350.23	\$ 254.83	\$ -	\$ -	\$ 605.06
31-Dec-2020	3,457	\$ 330.34	\$ 248.13	\$ -	\$ -	\$ 578.47



7. Pensions in Payment Age Profile (This Report is in respect of Fund obligations only. Employer in the information below refers to pay-as-you-go employers. The Fund includes matching employer pension information.)

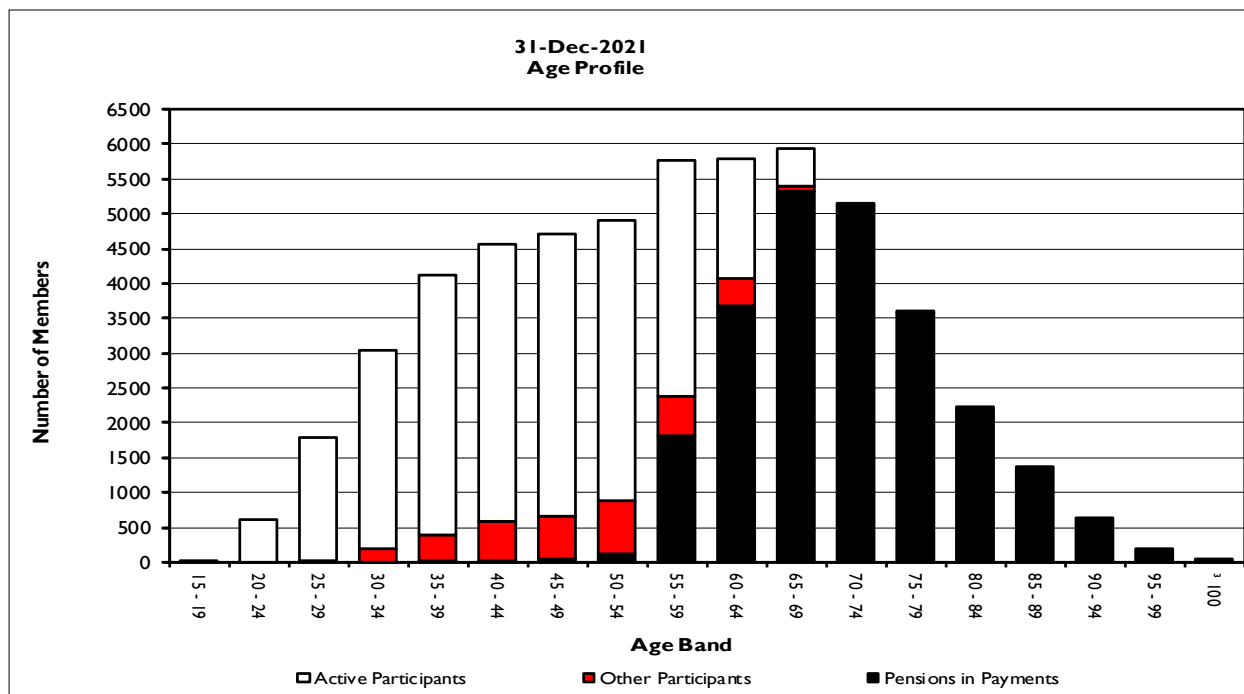
		Average Monthly Pension				
Age Band	Number	Basic Pension		Indexing		Total
		Fund	Employer	Employer	Account	
15 - 19	-	\$ -	\$ -	\$ -	\$ -	\$ -
20 - 24	-	-	-	-	-	-
25 - 29	-	-	-	-	-	-
30 - 34	2	269.32	253.92	1.38	1.60	526.20
35 - 39	12	374.19	350.59	4.07	5.64	734.50
40 - 44	21	306.25	270.44	4.94	7.27	588.89
45 - 49	42	361.62	295.82	9.98	12.47	679.89
50 - 54	120	544.48	888.66	17.27	17.30	1,467.71
55 - 59	1,805	1,506.10	1,187.73	19.63	25.00	2,738.44
60 - 64	3,677	1,342.15	1,034.83	45.45	59.93	2,482.36
65 - 69	5,315	1,146.24	895.32	76.33	98.90	2,216.80
70 - 74	5,127	1,000.85	808.66	114.42	144.04	2,067.97
75 - 79	3,587	842.29	699.56	153.93	189.59	1,885.38
80 - 84	2,214	653.94	547.26	184.58	219.22	1,605.00
85 - 89	1,382	556.34	459.95	207.03	248.14	1,471.46
90 - 94	636	474.42	405.01	233.56	267.71	1,380.71
95 - 99	196	409.62	321.20	240.11	290.41	1,261.34
≥ 100	37	315.52	284.62	262.63	271.95	1,134.73
31-Dec-2021	24,173	\$1,017.70	\$ 813.75	\$ 109.62	\$ 135.61	\$2,076.68
31-Dec-2020	23,605	\$ 998.71	\$ 801.10	\$ 111.19	\$ 137.35	\$2,048.35



8. Total Membership Age Profile (This Report is in respect of Fund obligations only. Employer in the information below refers to pay-as-you-go employers. The Fund includes matching employer pension information.)

		Average Monthly Pension				
Age Band	Number	Basic Pension		Indexing*		Total
		Fund	Employer	Employer	Account	
15 - 19	22	\$ 9.65	\$ 7.25	\$ -	\$ -	\$ 16.90
20 - 24	612	40.95	23.53	-	-	64.48
25 - 29	1,789	145.23	94.49	-	-	239.72
30 - 34	3,052	311.53	221.60	-	-	533.13
35 - 39	4,114	469.90	345.62	0.01	0.02	815.54
40 - 44	4,574	627.26	443.81	0.02	0.03	1,071.12
45 - 49	4,712	769.78	557.86	0.09	0.11	1,327.84
50 - 54	4,908	958.60	701.24	0.42	0.42	1,660.69
55 - 59	5,756	1,163.96	895.22	6.15	7.84	2,073.17
60 - 64	5,799	1,169.05	892.45	28.82	38.00	2,128.31
65 - 69	5,933	1,113.75	866.84	68.38	88.60	2,137.58
70 - 74	5,137	999.11	807.25	114.20	143.76	2,064.32
75 - 79	3,588	842.08	699.39	153.89	189.54	1,884.90
80 - 84	2,215	653.69	547.02	184.50	219.12	1,604.32
85 - 89	1,382	556.34	459.95	207.03	248.14	1,471.46
90 - 94	636	474.42	405.01	233.56	267.71	1,380.71
95 - 99	196	409.62	321.20	240.11	290.41	1,261.34
≥ 100	37	315.52	284.62	262.63	271.95	1,134.73
31-Dec-2021	54,462	\$ 830.33	\$ 636.92	\$ 48.65	\$ 60.19	\$ 1,576.09
31-Dec-2020	53,953	\$ 813.93	\$ 626.97	\$ 48.65	\$ 60.09	\$ 1,549.64

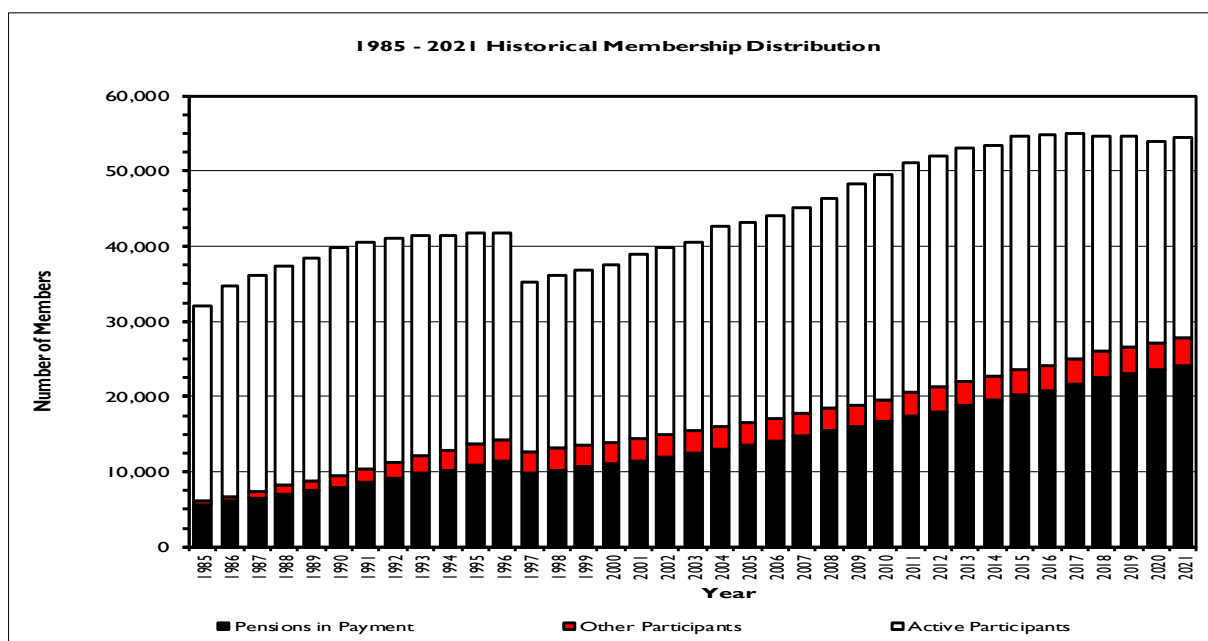
* The indexing shown above is averaged over the total membership at each age band.



9. Membership Distribution by Year (extracted from General Manager's Report, unless noted)

Year	Participants			Pensions in Payment				Grand Total
	Actives	Other	Total	Pensioners	Beneficiaries	Spouses	Total	
1985	26,027	454	26,481	4,830	456	355	5,641	32,122
1986	28,182	568	28,750	5,191	489	370	6,050	34,800
1987	28,832	794	29,626	5,614	529	398	6,541	36,167
1988	29,107	1,153	30,260	6,003	597	423	7,023	37,283
1989	29,665	1,370	31,035	6,368	663	444	7,475	38,510
1990	30,350	1,562	31,912	6,670	719	482	7,871	39,783
1991	30,106	1,864	31,970	7,254	798	514	8,566	40,536
1992	29,921	2,058	31,979	7,739	870	545	9,154	41,133
1993	29,209	2,344	31,553	8,356	930	542	9,828	41,381
1994	28,544	2,608	31,152	8,679	1,031	558	10,268	41,420
1995	27,952	2,885	30,837	9,165	1,113	591	10,869	41,706
1996	27,629	2,705	30,334	9,690	1,188	604	11,482	41,816
1997	22,658	2,774	25,432	8,308	1,060	528	9,896	35,328
1998	22,980	2,842	25,822	8,573	1,160	533	10,266	36,088
1999	23,350	2,827	26,177	8,883	1,279	535	10,697	36,874
2000	23,575	2,933	26,508	9,096	1,313	590	10,999	37,507
2001	24,640	2,961	27,601	9,446	1,438	549	11,433	39,034
2002	24,885	2,982	27,867	9,874	1,509	542	11,925	39,792
2003	25,136	2,996	28,132	10,322	1,587	545	12,454	40,586
2004	26,659	2,952	29,611	10,772	1,674	553	12,999	42,610
2005	26,792	2,958	29,750	11,225	1,747	556	13,528	43,278
2006	27,112	2,893	30,005	11,704	1,829	568	14,101	44,106
2007	27,403	2,893	30,296	12,354	1,886	572	14,812	45,108
2008	27,978	3,024	31,002	12,908	1,961	581	15,450	46,452
2009	29,353	2,857	32,210	13,429	2,007	587	16,023	48,233
2010	29,983	2,901	32,884	14,011	1,992	658	16,661	49,545
2011	30,659	3,155	33,814	14,632	2,061	677	17,370	51,184
2012	30,693	3,270	33,963	15,253	2,110	665	18,028	51,991
2013	30,916	3,170	34,086	16,028	2,225	663	18,916	53,002
2014	30,675	3,276	33,951	16,580	2,357	579	19,516	53,467
2015	31,065	3,338	34,403	17,199	2,413	571	20,183	54,586
2016	30,760	3,345	34,105	17,753	2,470	570	20,793	54,898
2017	29,951	3,399	33,350	18,503	2,527	559	21,589	54,939
2018	28,714	3,496	32,210	19,370	2,572	550	22,492	54,702
2019	27,962	3,513	31,475	19,963	2,620	543	23,126	54,601
2020	26,891	3,457	30,348	20,386	2,684	535	23,605	53,953
2021	26,636	3,653	30,289	20,883	2,758	532	24,173	54,462 *

* The actual membership records processed for liability calculations is shown in the above table and will differ from the General Manager's Report due to the inclusion of members who entered or retired between the end of 2021 and the date the valuation file was sent to the actuary.



10. Reconciliation

Participant Reconciliation (extracted from General Manager's Report, unless noted)

Year	Jan. 1	Entered*	Withdrew	Retired	Disabled	Died	Dec. 31
1985	25,673	2,271	(908)	(468)	(28)	(59)	26,481
1986	26,481	3,857	(1,028)	(489)	(29)	(42)	28,750
1987	28,750	2,787	(1,272)	(541)	(52)	(46)	29,626
1988	29,626	2,655	(1,387)	(536)	(52)	(46)	30,260
1989	30,260	2,710	(1,307)	(528)	(49)	(51)	31,035
1990	31,035	2,718	(1,273)	(470)	(50)	(48)	31,912
1991	31,912	2,311	(1,389)	(768)	(42)	(54)	31,970
1992	31,970	1,844	(1,125)	(640)	(31)	(39)	31,979
1993	31,979	1,739	(1,296)	(808)	(31)	(30)	31,553
1994	31,553	1,438	(1,189)	(575)	(32)	(43)	31,152
1995	31,152	1,675	(1,324)	(569)	(30)	(67)	30,837
1996	30,837	2,353	(1,992)	(763)	(54)	(47)	30,334
1997	30,334	(3,272)	(1,082)	(478)	(41)	(29)	25,432
1998	25,432	2,155	(1,182)	(494)	(47)	(42)	25,822
1999	25,822	2,040	(991)	(585)	(52)	(57)	26,177
2000	26,177	2,024	(1,105)	(505)	(48)	(35)	26,508
2001	26,508	2,803	(1,017)	(598)	(35)	(60)	27,601
2002	27,601	2,068	(1,016)	(683)	(56)	(47)	27,867
2003	27,867	1,993	(909)	(710)	(68)	(41)	28,132
2004	28,132	3,196	(858)	(751)	(60)	(48)	29,611
2005	29,611	2,074	(1,060)	(755)	(63)	(57)	29,750
2006	29,750	2,388	(1,251)	(777)	(63)	(42)	30,005
2007	30,005	2,538	(1,172)	(948)	(65)	(62)	30,296
2008	30,296	3,126	(1,408)	(906)	(53)	(53)	31,002
2009	31,002	3,415	(1,243)	(841)	(72)	(51)	32,210
2010	32,210	2,860	(1,171)	(907)	(61)	(47)	32,884
2011	32,884	3,050	(1,033)	(965)	(68)	(54)	33,814
2012	33,814	2,950	(1,764)	(933)	(55)	(53)	33,959
2013	33,959	2,869	(1,730)	(898)	(58)	(56)	34,086
2014	34,086	2,595	(1,680)	(936)	(54)	(60)	33,951
2015	33,951	3,327	(1,784)	(977)	(56)	(58)	34,403
2016	34,403	2,469	(1,728)	(955)	(47)	(37)	34,105
2017	34,105	2,415	(1,984)	(1,068)	(63)	(55)	33,350
2018	33,350	2,237	(1,955)	(1,308)	(54)	(60)	32,210
2019	32,210	2,051	(1,618)	(1,046)	(68)	(54)	31,475
2020	31,475	1,539	(1,654)	(898)	(58)	(56)	30,348
2021	30,348	3,200	(2,178)	(972)	(66)	(43)	30,289
		<u>86,468</u>	<u>(47,885)</u>	<u>(26,179)</u>	<u>(1,787)</u>	<u>(1,730)</u>	

Pensioner (excludes survivors) Reconciliation (extracted from General Manager's Report, unless noted)

Year	Jan. 1	Other*	Retired	Disabled	Died	Dec. 31
1985	4,519	-	468	28	(185)	4,830
1986	4,830	1	489	29	(158)	5,191
1987	5,191	-	541	52	(170)	5,614
1988	5,614	(6)	536	52	(193)	6,003
1989	6,003	(9)	528	49	(203)	6,368
1990	6,368	(18)	470	50	(200)	6,670
1991	6,670	5	768	42	(231)	7,254
1992	7,254	34	640	31	(220)	7,739
1993	7,739	12	808	31	(234)	8,356
1994	8,356	-	575	32	(284)	8,679
1995	8,679	142	569	30	(255)	9,165
1996	9,165	-	763	54	(292)	9,690
1997	9,690	(1,649)	478	41	(252)	8,308
1998	8,308	16	494	47	(292)	8,573
1999	8,573	-	585	52	(327)	8,883
2000	8,883	(20)	505	48	(320)	9,096
2001	9,096	(1)	598	35	(282)	9,446
2002	9,446	(8)	683	56	(303)	9,874
2003	9,874	(24)	710	68	(306)	10,322
2004	10,322	(24)	751	60	(337)	10,772
2005	10,772	(29)	755	63	(336)	11,225
2006	11,225	(28)	777	63	(333)	11,704
2007	11,704	(23)	948	65	(340)	12,354
2008	12,354	(25)	906	53	(380)	12,908
2009	12,908	(38)	841	72	(354)	13,429
2010	13,429	(16)	907	61	(370)	14,011
2011	14,011	(16)	965	68	(396)	14,632
2012	14,632	(17)	933	55	(350)	15,253
2013	15,253	243	898	58	(424)	16,028
2014	16,028	8	936	54	(446)	16,580
2015	16,580	14	977	56	(428)	17,199
2016	17,199	(47)	955	47	(401)	17,753
2017	17,753	54	1,068	63	(435)	18,503
2018	18,503	(31)	1,308	54	(464)	19,370
2019	19,370	(15)	1,046	68	(506)	19,963
2020	19,963	(23)	898	58	(510)	20,386
2021	20,386	(7)	972	66	(534)	20,883
		<u>(1,545)</u>	<u>28,049</u>	<u>1,911</u>	<u>(12,051)</u>	

* This category reflects other adjustments. For example, in 1997, this category reflects the privatization of MTS.

** The actual membership records processed for liability calculations is shown in the above table and will differ from the General Manager's Report due to the inclusion of members who entered or retired between the end of 2021 and the date the valuation file was sent to the actuary.

II. Membership Distribution by Employer

Name of Employer	Code	Active Participants	Other Participants	Pensions in Payment	2021 Total
Non-Matching Employers					
1 Province of Manitoba Civil Service	CS	12,860	2,121	14,328	29,309
2 Sport Manitoba	SM	1	-	4	5
3 Venture Manitoba Tours Ltd.	VT	-	-	3	3
4 Paletta & Company Hotels Ltd.	PCH	2	-	1	3
5 Manitoba Hydro-Electric Board	MH	4,857	372	4,124	9,353
6 Manitoba Public Insurance Corporation	AI/AIE	1,940	212	985	3,137
7 MPIC - Division of Driver and Vehicle Licensing	AIL	42	7	172	221
8 Red River College	RCC	1,580	195	922	2,697
9 Manitoba Agricultural Services Corporation	AC	-	5	24	29
10 Addictions Foundation of Manitoba	AF	330	59	258	647
11 Assiniboine Community College	ACC	337	56	219	612
12 University College of the North	KCC	297	60	178	535
13 Legal Aid Manitoba	LA	128	19	87	234
14 Manitoba Centennial Centre Corporation	CC	53	4	67	124
15 Teachers' Retirement Allowances Fund Board	TR	42	6	22	70
16 Communities Economic Development Fund	CE	10	3	12	25
17 Manitoba Horse Racing Commission	RC	3	1	5	9
18 Diagnostic Services Manitoba	DSM	19	3	96	118
19 WRHA - Health Sciences Centre	RWA	49	9	221	279
20 Prairie Mountain Health	PMH et al	34	10	383	427
21 Interlake-Eastern Regional Health Authority	IEH et al	8	2	95	105
22 Northern Health Region	NRH et al	9	5	36	50
23 Southern Health-Santé Sud	SRH et al	9	2	108	119
24 Manitoba Development Corporation	MDC	-	-	-	-
25 The Workers Compensation Board of Manitoba	WC	-	-	1	1
26 WECO	WEC	-	-	9	9
		<u>22,610</u>	<u>3,151</u>	<u>22,360</u>	<u>48,121</u>
Matching Employers					
1 Manitoba Liquor Lotteries Corporation	LC/LF/LL	2,337	235	676	3,248
2 Manitoba Housing Authority	HA	346	60	278	684
3 WCFS CUPE Support Workers	CSW	394	17	39	450
4 Manitoba Agricultural Services Corporation	MAS	145	14	82	241
5 Manitoba Crop Insurance Corporation	CI/CIC	87	12	140	239
6 Manitoba Government and General Employees' Union	EA	76	9	67	152
7 Efficiency Manitoba Inc.	EM	66	-	1	67
8 Manitoba Hydro Utilities Service	MHU	71	19	4	94
9 Child and Family All Nations Coordinated Response Network	ANR	160	49	24	233
10 The Civil Service Superannuation Board	SB	60	10	33	103
11 Liquor, Gaming and Cannabis Authority of Manitoba	GC	69	9	36	114
12 Travel Manitoba	TM	30	9	22	61
13 Teranet Manitoba LP	TN	91	10	35	136
14 Food Development Centre	FD	-	12	14	26
15 Dairy Farmers of Manitoba	MC	21	4	15	40
16 Industrial Technology Centre	IT	-	7	25	32
17 Hams Marketing Services Co-Op Inc.	HM	8	3	15	26
18 Research Manitoba	HRC	8	4	2	14
19 Manitoba Film & Music	MFS	10	1	1	12
20 Manitoba Pork Council	PC	13	2	8	23
21 Manitoba Arts Council	MA	16	1	8	25
22 Manitoba Chicken Producers Board	CB	8	-	2	10
23 Horizon Lab Ltd.	MTR	7	1	2	10
24 Manitoba Cattle Enhancement Council	MCE	-	2	-	2
25 Turkey Producers Marketing Board	TB	3	1	5	9
26 Economic Innovation and Technology Council	MR	-	7	42	49
27 Manitoba Development Corporation	DFP	-	-	3	3
28 Manitoba Hazardous Waste Management Corporation	HW	-	-	3	3
29 The Manitoba Water Services Board	WS	-	-	10	10
30 Human Resources and Employment Centres	R's/HE	-	4	11	15
31 Manitoba Beef Commission	BC	-	-	-	-
32 Local Government Districts	LG	-	-	2	2
33 Manitoba Mineral Resources Limited	MM	-	-	1	1
34 Manitoba Data Services	DS	-	-	1	1
35 Money Purchase Plan Annuity	MPP	-	-	206	206
36 No Billing (Charged to Fund)	NB	-	-	-	-
		<u>4,026</u>	<u>502</u>	<u>1,813</u>	<u>6,341</u>
31-Dec-2021 Total Membership		<u>26,636</u>	<u>3,653</u>	<u>24,173</u>	<u>54,462</u>
31-Dec-2020 Total Membership		<u>26,891</u>	<u>3,457</u>	<u>23,605</u>	<u>53,953</u>

12. Data Checks (Source: Staff of the Civil Service Superannuation Board)

- Active Participants: An electronic file which provided information for each active participant as at December 31, 2021. Details of the information provided included: employer code, employee number, sex, date of birth, date of entry into the Fund, full-time annual salary at December 31, 2021, salary rate at December 31, 2021, the proportion of 2021 worked, qualifying service, required employee contributions and total interest on these contributions accumulated to the valuation date. In addition, average monthly pension at the valuation date, including retroactive salary increases, was provided, split between onside, LTD and other offside amounts. Any reductions in pension as a result of marriage break-up cases, which have been processed, were also provided. We had available copies of prior Actuarial Valuation Reports on the financial position of the Fund.

The file was checked for missing information and illogical information.

- Pensions in Payment: An electronic file which provided information for each pensioner as at December 31, 2021. Details of the information provided included: employer code, name, sex, date of birth, date of commencement of pension, type of pension, and amount of monthly pension. For each pensioner, the portion of the pension charged to the Fund, now and in the future, was also provided. Similar information was provided for each beneficiary or potential beneficiary.

The pensioner information was provided in 75,634 separate records (trailers) in respect of the 24,173 pensions in payment, which gave details on the pension payable from various sources.

Billing Type	Number	Basic Pension		Indexing	
		Fund	Employer	Employer	Account
A	171	\$ 1,927	\$ 6,764	\$ 6,726	\$ 304
B	56,023	24,569,549	18,700,839	2,570,850	3,260,686
C	3,421	(77,670)	(67,789)	-	-
E	55	-	721	-	-
F	2,127	78,145	54,865	1,901	2,682
H	2,503	-	81,807	-	-
I	831	111,730	34,614	-	-
J	2,662	62,771	24,344	4,440	10,061
K	52	-	215,665	19,947	-
L	1,349	267	316,761	-	-
M	18	-	2,281	82	-
N	543	-	407,600	39,399	-
O	5,144	(159,815)	(151,969)	-	-
P	651	11,585	3,847	1,680	4,322
Q	2	-	2	1	-
U	5	2,399	2,159	-	-
W	34	-	103	216	19
X	33	-	27,190	4,515	-
Y	10	-	10,879	-	-
	<u>75,634</u>	<u>\$ 24,600,889</u>	<u>\$ 19,670,683</u>	<u>\$ 2,649,758</u>	<u>\$ 3,278,074</u>

Average Monthly Pension	\$1,017.70	\$813.75	\$109.62	\$135.61
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- The General Manager's and Chief Investment Officer's Reports for 2021. This Report included detailed lists of investments held and financial statements of the Fund, including balance sheets, and income and expenditure statements.
- The Annual Report of the Superannuation Board for 2021.
- A copy of the CSSA, with amendments, to December 31, 2021.
- An electronic file containing the billing percentages to be used to allocate payments and liabilities amongst the participating employers pursuant to subsection 22(11) of the CSSA.

DATA CERTIFICATE

with respect to

The Civil Service Superannuation Fund

forming part of

The Actuarial Valuation Report as at December 31, 2021

I hereby certify that, to the best of my knowledge and belief, the data on which the valuation is based is a complete and accurate representation of all persons at the valuation date who are entitled to benefits or will become entitled to benefits under the terms of the Civil Service Superannuation Act (CSSA). It is appropriate to value the benefits of these persons in accordance with the provisions of the CSSA at the valuation date.



Signed

Director – Client Services Administration

Title

June 23, 2022

Date

A P P E N D I X I I

Summary of the Plan

The calculations in this Report are based on the Civil Service Superannuation Act (CSSA) as amended to the valuation date. The Civil Service Superannuation Board (Board) is responsible for administering the CSSA. The Fund is a contributory defined benefit final pay pension plan that covers eligible employees of the Province of Manitoba and its participating Agencies. The following is a brief summary of the benefits as they existed at the valuation date. For a more complete description of the benefits, reference should be made to the CSSA.

I. Effective Date:

The Board and Fund were established under the CSSA in May, 1939.

2. Recent Changes:

Bill 43, The Civil Service Superannuation Amendment Act, received Royal Assent in the Manitoba legislature on October 14, 2020. This Bill changes the provisions of the CSSF pension plan and requires the going concern actuarial valuation assumptions be used in the calculation of the commuted value lump sum calculations.

In 2014, Manitoba Liquor Control Commission, after its amalgamation with Manitoba Lotteries Corporation, became a matching employer and paid to the Fund its unfunded employer benefit obligations.

Contribution rates to the Plan were increased over a four year period (2012 – 2015) until the contribution rates are 2% higher than they were previously. The increased contributions are not intended to provide increased pension benefits, but are necessary to fund existing benefits in the future.

Effective May 31, 2010, the Manitoba Pension Benefits Act was amended to provide immediate vesting (previously 2 years of service required) which has been reflected in this Valuation. Other changes dealing with the payment of commuted values, interest credits, marriage breakups, etc. are not expected to have a material cost to the Plan.

Effective January 1, 2001, the employee contribution rate will be 6.0% of pensionable earnings up to Canada Pension Plan (CPP) maximum pensionable earnings and 7.0% of pensionable earnings above the CPP maximum each year. On pensionable earnings up to the CPP maximum, the matching employer contribution rate remains the same at 5.1%.

Effective September 1, 2000, the CSSA was amended to provide benefit improvements. The most significant benefit improvement was to amend the pension formula to increase the pension benefits payable effective September 1, 2000 from 1.4% to 1.6% of average earnings below the average CPP maximum. There were also changes to buy back provisions respecting pensionable service as well as to other administrative matters. The cost of these benefit improvements will be funded by the Fund and by an increase in employee contribution rates.

Employer Billings: Effective January 1, 1998, pursuant to subsection 22(11) of the CSSA, employer funding for employees of more than one non-matching Agency shall be on a pro-rata basis in accordance with the portion of the amount paid or transferred to the employee in respect of which no employer matching contributions were made effective for events on or after January 1, 1998.

Correctional Officers Rule of 75: Effective November 19, 1996, employees who are members of the Province of Manitoba's Corrections Component are required to contribute an additional 1.00% of pensionable earnings. These additional contributions, which are credited to the Correctional Officers' Trust Account, are intended to fund the additional pension benefits for eligible employees who may retire as early as age 50 with no reduction for early retirement providing age and qualifying service are equal to a total of 75 or greater.

3. Eligibility:

Each full-time employee of the Province of Manitoba or an Agency immediately begins to participate in the Fund.

Each part-time, temporary or term employee must become a participant upon completing 2 consecutive years of employment in which salary exceeds 25% of the Year's Maximum Pensionable Earnings as defined in the Interpretation Section of the Canada Pension Plan. Any such employee has the option to participate in the Fund any time after employment commences.

4. Contributions:

The Fund is financed by contributions required to be made by employees who are participants in the Fund and by participating employers.

Recently, a contribution rate was changed to the Plan to increase the rates by 2.00% of salary (matched by employers).

The rates of required contributions for employees who are participants in the Fund are scheduled as follows:

For pay periods ending:	Contribution rate on salary up to CPP earnings	Contribution rate on salary over CPP earnings
before July 1, 2012	6.00%	7.00%
on or after July 1, 2012 but before 2013	6.50%	7.50%
in 2013	7.00%	8.00%
in 2014	7.50%	8.50%
after 2014	8.00%	9.00%

In accordance with the CSSA, 10.2% of the contributions are allocated to the Indexing Account.

Some of the participating employers are "matching" the contributions made by their employees. The remaining employers are financing their portion of benefits on a pay-as-you-go basis. Correctional Officers are required to contribute an additional 1.00% of salary.

5. Pension Formula:

The lifetime pension formula equals:

- 2.00% of a member's best 5-year average pensionable earnings multiplied by pensionable service, minus
- .4% of the average Canada Pension Plan's earnings for the same period multiplied by pensionable service since January 1, 1966.

The lifetime pension is subject to an overall maximum of 70% of the average earnings. Some pensions for members retiring prior to age 60 are subject to an early retirement reduction.

6. Retirement:

A participant receives an unreduced pension if such a participant retires on the last day of the calendar year in which the member attains age 71; on or after age 65 with one year of qualifying service; on or after age 60 with 10 years of qualifying service; or on or after age 55 if age plus qualifying service is equal to 80.

A participant is eligible to receive a reduced pension if such a participant retires on or after age 55 having completed 10 years of qualifying service. The 10-year service requirement has been eliminated after May 31, 2010.

Eligible members of the Province of Manitoba's Corrections Component may retire as early as age 50 if their age plus qualifying service total 75 or more.

The pension is paid for as long as a retired participant lives. If the participant dies before the total of the pension payments is at least equal to the participant's contributions with interest, the excess amount of these contributions over the pension payments made is paid to the participant's beneficiary or estate, whichever is applicable.

If the participant has a spouse at the date of retirement, a joint annuity is payable during the lives of the participant and the spouse. This annuity is reduced by one-third on the death of the participant. This annuity is reduced so that it is actuarially equivalent in value to the pension that would otherwise be payable. This form of payment is also guaranteed so that the total payments are at least equal to the participant's contributions with interest.

This form of payment can be waived if the spouse signs the appropriate waiver form.

7. Termination:

Pension entitlements are protected (vested) for participants immediately (previously 2 or more years of qualifying service required). These entitlements are portable and may be transferred to another pension plan or to a suitable locked-in vehicle. Calculation of a commuted value of pension in respect of service is performed at the time of termination, death, or retirement. A test is made to ensure that the participant's required contributions plus interest (less 10.2% allocated to the Indexing Account) provide no more than 50% of the benefit in respect of eligible service. This test may cause an additional benefit to be paid for such eligible service.

8. Disability:

A participant who has 10 or more years of qualifying service, has not reached age 60 and suffers from a disability may apply for a disability allowance.

If the disability is total and permanent, the participant qualifies immediately for an allowance calculated as a normal retirement pension.

Average annual salaries are determined at the date of disablement.

9. Death:

If a participant dies prior to retirement and has not 10 completed years of qualifying service, the death benefits are equal to the commuted value of the participant's accrued pension. This amount may be paid as an annuity if there is a surviving spouse.

If a participant dies prior to retirement and has completed 10 years of qualifying service, the participant's spouse receives an annuity equal to 60% of the participant's accrued pension. The value of the spouse's annuity must be at least equal to the commuted value of the participant's accrued pension.

If a participant dies prior to retirement and has completed 10 years of qualifying service but there is no surviving spouse, the value of the death benefit must be at least equal to the commuted value of the participant's accrued pension.

If there is no spouse, the commuted value benefit will be paid to the estate. If the participant dies prior to retirement and does not have a spouse, the death benefit is at least the commuted value of the participant's accrued pension.

10. Indexing:

Post-retirement: Increases to pensions in payment of up to 2/3 of the change in the Consumer Price Index (CPI) are granted if there is a sufficient amount available in the Indexing Account and there is an increase in the cost of living. A separate report has been prepared on the Indexing Account. Such amounts are not charged to the basic part of the Fund.

Pre-retirement: Increases to deferred annuities of up to 2/3 of the change in CPI are prefunded on the Valuation Balance Sheet between the date of termination and date of pension commencement. Such amounts are charged to the basic part of the Fund.

11. Valuation Process:

For each event and resulting benefit in the actuarial valuation, we examine the eligibility criteria, benefit amount and maturity value in order to determine the value of that benefit. A description of these items follows:

- Eligibility - benefits usually depend on some combination of attained age and years of qualifying service recognized in the CSSA.
- Benefit Amount - pensions are based on the number of years of pensionable service and the average of the best 5 years' pensionable earnings.
- Maturity Value - a lump-sum cash settlement and/or a pension. If the benefit is a pension, the normal form of payout is life refunding if single. If married, the normal form of payout is joint-life, reducing to 2/3 on the participant's death (actuarially equivalent to life refunding). Other optional forms of payout are available with different death benefits.

Vested and locked-in pensions can be commuted and transferred to a suitable locked-in vehicle.

A P P E N D I X I I I

Actuarial Assumptions

A. Going Concern

Actuarial Assumptions and Methods	31-Dec-2021	31-Dec-2020
1. Actuarial Cost Method		
▪ accrued benefit cost method (ABCM)	ABCM with salary projection	same
▪ contribution deficiency contingency	nil	same
▪ funding methodology	excludes pay-as-you-go	same
2. Asset Valuation Method		
▪ accrued assets	market value	same
▪ asset smoothing adjustment	\$320,422,698 write-down	\$203,140,536 write-down
3. Expenses		
▪ explicit valuation balance sheet reserve	none	same
▪ explicit contribution rate allowance	none	same
▪ implicit assumed rate of return MER	0.39%	0.36%
4. Assumed Rate of Return		
▪ inflation rate	2.00%	same
▪ real rate	<u>3.75%</u>	<u>same</u>
total nominal rate	5.75%	same
5. Assumed Salary Increase Rate		< 2024 / ≥ 2024
▪ inflation rate	2.00%	vary by year / 2.00%
▪ real rate	0.50%	vary by year / 0.50%
▪ service, merit, & promotion (SMP) - average	<u>1.00%</u>	<u>1.00%</u>
total nominal rate - average	3.50%	vary by year / 3.50%
6. Indexing		
▪ if retired or eligible to retire	none	same
▪ existing deferreds during deferral period	1.33%	same
▪ indexing reserve	none	same
7. Annual Employee Contributions Interest Credit	3.75%	same
8. Annual Rate of Increase in CPP Earnings Maximum	2.50%	same
9. Rate of CRA Maximum Pension Increase	2021: \$3,245.56 2022: \$3,420.00 increased at 2.50% thereafter	2020: \$3,092.22 2021: \$3,245.56 increased at 2.50% thereafter
10. Retirement Rates		
▪ if retired	immediate	same
▪ otherwise	vary by age & sex	same
11. Termination Rates	vary by age & sex	same
12. Disability Rates	vary by age & sex	same
13. Mortality Rates		
▪ pre-retirement } ▪ post-retirement }	CPM 2014 Public Mortality Projected Using Scale B with pension size adjustments (M: 1.043/F: 1.003)	same same pension size adjustments (M: 1.047/F: 1.005)
▪ spousal proportion (generally)	90%(male) / 71%(female)	same
▪ spousal ages	-5/+3 or exact, if available	same
▪ unisex weightings		
- if retired or eligible to retire	sex distinct	same
- otherwise	64% males/36% females	same

I. Actuarial Cost Method

The actuarial cost method for the 2021 Valuation continues to be the accrued benefit cost method (ABCM) with salary projection. ABCM anticipates that the current service cost with interest, when added to the opening liabilities, will be sufficient to finance the liabilities at the end of the next year, after reflecting expected retirements, terminations, disablements, and deaths. This method of valuation is used by most defined benefit pension plans in funding their benefit promises. This method is however more sensitive to an aging demographic active population and will result in an increasingly higher current service cost as the population ages. The ABCM method is the preferred method used in the accounting profession for reporting financial obligations of pension plans.

The Fund consists of the accumulation of those contributions and other payments that were made during the period of employment of the present members. This accumulation will be used to finance a portion or all of the benefits which these members have been promised under the CSSA. The portion of the benefits so financed includes:

- 100% of the pensions and other benefits to be paid to employees for service if employed by an employer who matched the contributions made by employees,
- 50% of the pensions to be paid to those employees who are employed by an employer who is not matching employee contributions,
- 50% of the commuted value of pensions or benefits generated as a result of all service,
- 100% of the value of the excess contributions paid by employees as a result of service on or after January 1, 1985,
- the value of employee contributions transferred under reciprocal agreements,
- a specified portion of each pension currently being paid, excluding that part of the pension which is charged to the Indexing Account, plus
- notwithstanding the above cost sharing, the Fund is responsible for 100% of the 0.2% benefit formula improvement, which was effective September 1, 2000.

The remainder of the benefits is financed by the Province of Manitoba and its Agencies on a pay-as-you-go-basis (non-matching) or is withdrawn out of amounts set aside in accounts established within the Fund for this purpose. This actuarial valuation relates to the benefits which accrued during employment and the assets and contributions available to finance these benefits. The portion of the benefits to be financed by the Province of Manitoba and its Agencies by payments to the Fund is not considered to be a liability of the Fund.

Pursuant to CSSA subsection 22(1), employer funding for employees of more than one non-matching Agency shall be on a pro rata basis in accordance with the portion of the amount paid or transferred to the employee in respect of which no employer matching contributions were made effective for events on or after January 1, 1998.

2. Asset Smoothing Adjustment

Calendar Year	Net Investment Income	Rate of Return		Investment Gain/(Loss)	Asset Smoothing Adjustment	
		Net	Assumed		Proportion	Amount
2017	\$ 444,679,000	10.48%	6.00%	\$ 190,091,786	0.00%	\$ -
2018	(52,878,000)	(1.17%)	6.00%	(324,047,231)	20.00%	(64,809,446)
2019	569,740,000	13.35%	5.75%	324,346,367	40.00%	129,738,547
2020	389,765,000	8.47%	5.75%	125,166,564	60.00%	75,099,938
2021	496,743,000	10.53%	5.75%	225,492,074	80.00%	180,393,659
Calculated Asset Smoothing Adjustment: Preliminary						\$ 320,422,698
Minimum Asset Smoothing Adjustment (-10.00% of assets): Min						(507,814,500)
Maximum Asset Smoothing Adjustment (+10.00% of assets): Max						507,814,500
As-Adj						320,422,698
Provision for future Adverse Deviation: PfAD						-
Final Asset Smoothing Adjustment 31-Dec-2021: As-Adj+PfAD						\$ 320,422,698

3. Expenses

- Valuation Balance Sheet Reserve

No explicit expense reserve has been held on the going concern Valuation Balance Sheet, but \$25,391,000 has been held in the Solvency Test.

- Contribution Rate Allowance

No explicit expense allowance has been made in the development of the normal actuarial cost of basic benefits.

- Assumed Rate of Return MER

An implicit management expense rate (MER) has been held in the development of the nominal assumed rate of return found as shown below and on the following page.

2021 Expense	Amount	Assets Under	
		Management	MER
Investment	\$ 16,712,000	\$ 5,078,145,000	0.33%
Administration	2,913,000	5,078,145,000	0.06%
Provision for future Adverse Deviation (PfAD)			0.00%
Total			0.39%

4. Development of the Going Concern Discount Rate

The discount rate assumption is 5.75% per year.

The overall expected return (“best estimate”) is 5.49%, which is based on an inflation rate of 2.00%, resulting in a real rate of return on the pension fund assets of 3.49% per year. This best estimate rate of return was developed using best estimate returns for each major asset class in which the pension fund is invested and then using a building block approach, based on the Plan’s investment policy, to develop an overall best estimate rate of return for the entire pension fund. Any additional gains from rebalancing and diversification have been included.

Inflation	2.00%
Real Rate of Return (portfolio policy mix)	3.49%
Overall expected return	5.49%
Expenses	
Investing	(0.33%)
Operating	(0.06%)
Additional returns due to active management	0.25%
Rebalancing and Diversification	0.45%
Margin for adverse deviations *	(0.05%)
Discount Rate	5.75%

* Please note that the margin for adverse deviations is currently offset in its entirety by the expected interest on deficit ($0.72\% = 5.75\% \times 631,911,663 / 5,078,145,000$).

Given the preceding comment, there is a net absence of margin for adverse deviations and consideration should be given to lowering the discount rate in the near future. For this valuation, the 5.75% assumed rate of return should be viewed as a best estimate with no margin for adverse deviations.

5. Assumed Salary Increase Rate

The 2021 general salary increase rate (SINR = inflation plus productivity) has been updated to 2.50% per year as noted below. The service merit and promotional rates (SMP) are continued for the 2021 Report. The expected SINR exceeds the recent actual SINR (prior to any full-time equivalent annual salary adjustments) and as a result provides a reasonable best estimate of Plan experience plus a possible provision for future adverse deviation (PfAD). In addition, SMP rates start at age 16, are unisex, and reach 0.00% at age 55.

Salary Increase Rate	2020	50-Year	25-Year	2021
Components	Report	Average	Average	Report
Inflation (source CIA Economic Statistics)	vary by year	3.90%	1.81%	2.00%
Productivity (source CIA Economic Statistics)	vary by year	0.61%	0.65%	0.50%
General Salary Increase Rate (SINR)	vary by year	4.51%	2.46%	2.50%
SMP (varies by age as shown in chart below)	1.00%	1.00%	1.00%	1.00%
Total Salary Increase Rate *	vary by year	5.51%	3.46%	3.50%

*To allow for the fact that up to 50 days vacation pay may be used to enhance the best 5 years of salary used in the pension calculation, we have increased liabilities to reflect this effect in part. In future, it may be necessary to increase this allowance.

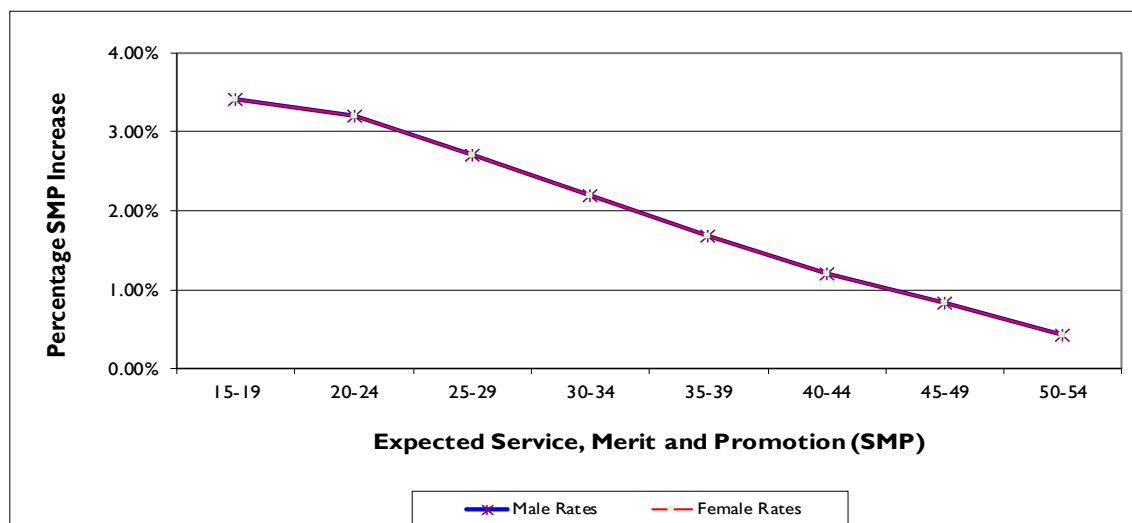
Males - 2021 Rates					Females - 2021 Rates				
Age	Active Employees	Average Service	Average Salary	Expected SMP Rates	Age	Active Employees	Average Service	Average Salary	Expected SMP Rates
15-19	8	0.28	39,380	3.41%	15-19	14	0.35	35,264	3.41%
20-24	306	1.14	46,392	3.21%	20-24	305	0.90	43,376	3.21%
25-29	829	3.45	59,111	2.70%	25-29	930	2.65	53,659	2.70%
30-34	1,415	6.56	70,098	2.20%	30-34	1,430	4.86	61,668	2.20%
35-39	1,893	8.88	74,959	1.68%	35-39	1,818	7.19	67,572	1.68%
40-44	1,976	10.95	78,102	1.20%	40-44	2,003	9.35	69,931	1.20%
45-49	2,017	12.93	80,101	0.84%	45-49	2,030	11.67	71,920	0.84%
50-54	2,028	16.01	82,378	0.42%	50-54	1,998	14.20	72,410	0.42%
55-59	1,683	17.31	80,047	0.00%	55-59	1,689	16.17	71,043	0.00%
60-64	888	16.40	75,783	0.00%	60-64	844	15.38	67,390	0.00%
>=65	299	14.14	71,114	0.00%	>=65	233	14.82	67,788	0.00%
31-Dec-21	13,342	11.80	75,763	1.00%	31-Dec-21	13,294	10.33	67,554	1.00%

2022 Expected Average SMP

1.00%

2022 Expected Average SMP

1.00%



6. Indexing

- If retired or eligible to retire

No allowance for post-retirement indexing of the basic benefits in this Valuation. Separately, a report is prepared on the Indexing Account and separate reports for each of the pay-as-you-go employers which allows for some post-retirement indexing.

- Existing deferred pensions during deferral period.

For the 2021 Report, the existing terminated employees who have elected a deferred pension in the Fund continue to have indexation of their otherwise static pension by 2/3rds of the increase in inflation, equal to 1.33% for this Valuation.

7. Annual Employee Contributions Interest Credit

The annual employee contribution interest credit is equal to 3.75% for the 2021 Report. This rate is based on 5-year personal fixed term deposits (CANSIM V80691336) and generally assumed to be approximately 2.00% lower than the nominal assumed rate of return, currently equal to 5.75%.

8. Annual Rate of Increase in CPP Earnings Maximum

The annual rate of increase in the CPP Earnings Maximum is equal to 2.50% for the 2021 Report. The rate continues to be based on the general salary increase rates (SINR = inflation plus productivity) found in this Report.

9. Rate of CRA Maximum Pension Increase

The rate of increase in the CRA Maximum Pension is equal to 2.50% for the 2021 Report. The rate continues to be based on the general salary increase rates (SINR = inflation plus productivity) found in this Report, after the stipulated rate for 2021 encoded in the Income Tax Act, has occurred.

10. Retirement Rates

The 2020 retirement rates are continued for the 2021 Report. The expected retirements exceed the recent actual retirements and as a result, they may provide a reasonable best estimate of Plan experience plus a provision for future adverse deviation (PfAD). There is some concern that the number of retirements may increase substantially in the future. Rates start at age 55, vary by sex, and reach 100.00% at age 65.

Males - 2021 Rates				Females - 2021 Rates			
Age	Participants Exposed	Expected Retirements	Expected Rates	Age	Participants Exposed	Expected Retirements	Expected Rates
15-49	9,090	-	0.00%	15-49	9,255	-	0.00%
50-54	2,387	-	0.00%	50-54	2,333	-	0.00%
55	449	62.86	14.00%	55	504	80.64	16.00%
56	444	35.52	8.00%	56	464	41.76	9.00%
57	397	35.73	9.00%	57	436	39.24	9.00%
58	396	31.68	8.00%	58	363	29.04	8.00%
59	354	28.32	8.00%	59	354	28.32	8.00%
60	271	40.65	15.00%	60	312	49.92	16.00%
61	254	30.48	12.00%	61	272	29.92	11.00%
62	232	27.84	12.00%	62	226	24.86	11.00%
63	215	23.65	11.00%	63	172	25.80	15.00%
64	165	21.45	13.00%	64	167	23.38	14.00%
>=65	427	427.00	100.00%	>=65	350	350.00	100.00%
15,081				15,208			
765.18				722.88			

		In-Year	2021 Exposure
2019	Actual Male & Female Retirements	1,046	1,006.59
2020	Actual Male & Female Retirements	898	896.25
2021	Actual Male & Female Retirements	972	972.00
2022	Expected Total Retirements	2021 QAR RATE =>	1,488.06 USED

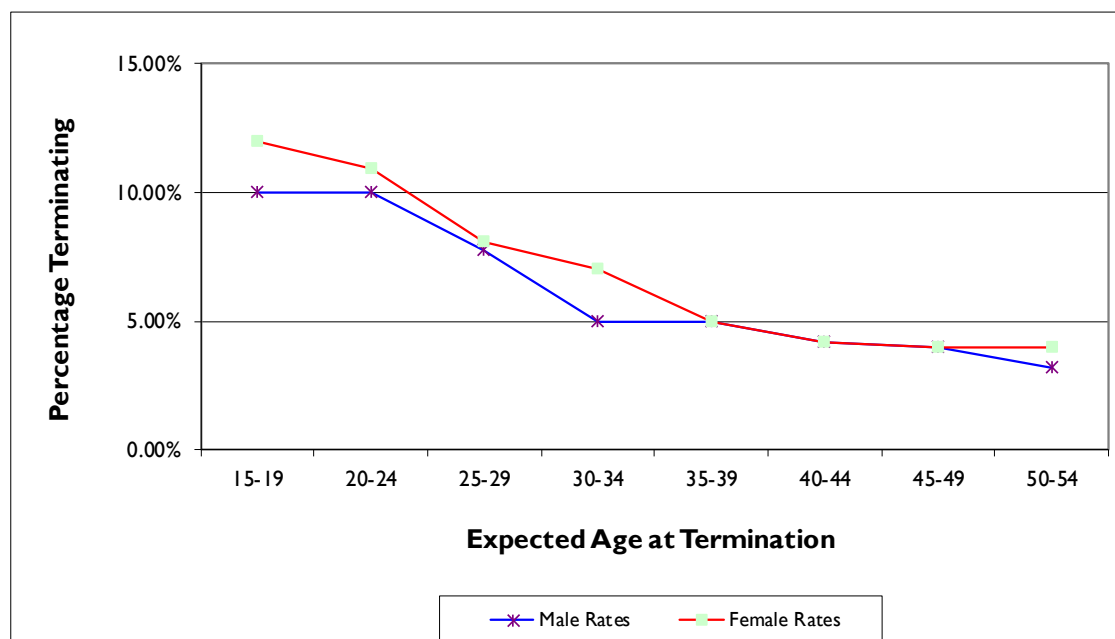


II. Termination Rates

The 2020 termination rates are continued for the 2021 Report. The expected terminations are less than recent actual terminations, which in turn mean that more participants are assumed to continue in the work force and eventually retire, and as a result, they provide a reasonable best estimate of Plan experience plus a provision for future adverse deviation (PFAD). Rates start at age 16, vary by sex, and reach 0.00% at age 55.

Males - 2021 Rates				Females - 2021 Rates			
Age	Participants Exposed	Expected Terminations	Expected Rates	Age	Participants Exposed	Expected Terminations	Expected Rates
15-19	4	0.40	10.00%	15-19	11	1.32	12.00%
20-24	256	25.60	10.00%	20-24	267	29.12	10.91%
25-29	792	61.32	7.74%	25-29	860	69.74	8.11%
30-34	1,420	71.00	5.00%	30-34	1,488	104.16	7.00%
35-39	2,104	105.20	5.00%	35-39	1,949	97.45	5.00%
40-44	2,218	92.97	4.19%	40-44	2,287	95.89	4.19%
45-49	2,296	91.84	4.00%	45-49	2,393	95.72	4.00%
50-54	2,387	76.14	3.19%	50-54	2,333	93.32	4.00%
55-59	2,040	-	0.00%	55-59	2,121	-	0.00%
60-64	1,137	-	0.00%	60-64	1,149	-	0.00%
>=65	427	-	0.00%	>=65	350	-	0.00%
	15,081	524.47			15,208	586.72	

		In-Year	2021 Exposure
2019	Actual Male & Female Terminations	1,618	1,557.03
2020	Actual Male & Female Terminations	1,654	1,650.78
2021	Actual Male & Female Terminations	2,178	2,178.00
2022	Expected Total Terminations	2021 QAW RATE =>	1,111.19 USED

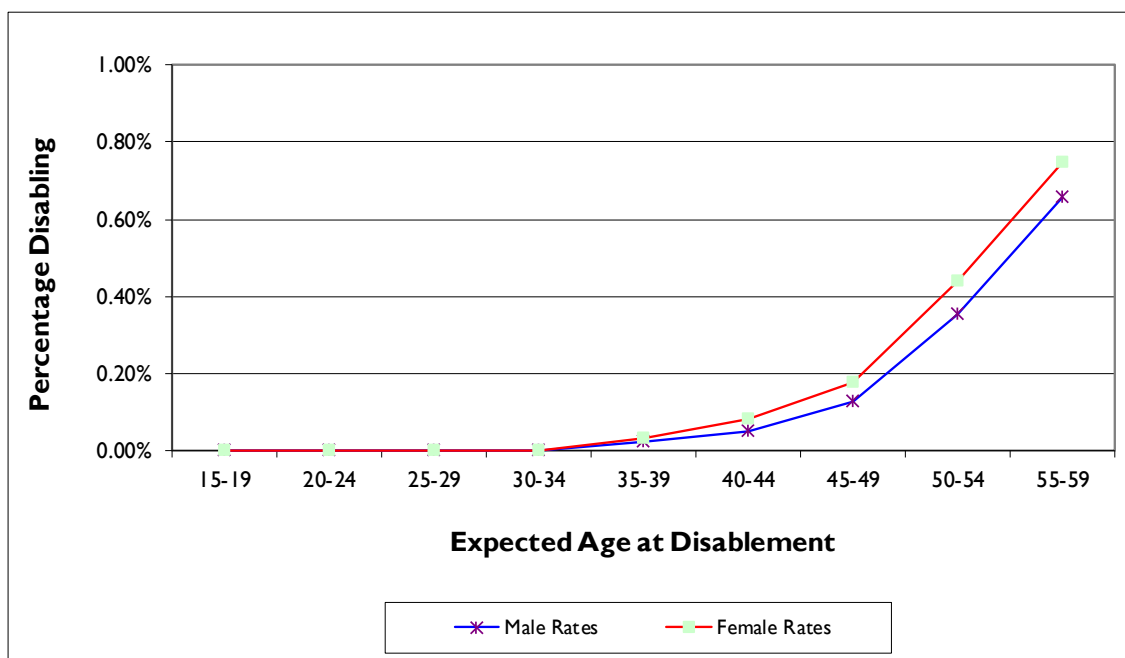


12. Disability Rates

The 2020 disability rates are continued for the 2021 Report. The expected disablements approximately reflect the recent actual disablements. Rates start at age 35, vary by sex, and reach 0.00% at age 60.

Males - 2021 Rates				Females - 2021 Rates			
Age	Participants Exposed	Expected Disablements	Expected Rates	Age	Participants Exposed	Expected Disablements	Expected Rates
15-19	4	-	0.00%	15-19	11	-	0.00%
20-24	256	-	0.00%	20-24	267	-	0.00%
25-29	792	-	0.00%	25-29	860	-	0.00%
30-34	1,420	-	0.00%	30-34	1,488	-	0.00%
35-39	2,104	0.46	0.02%	35-39	1,949	0.68	0.03%
40-44	2,218	1.15	0.05%	40-44	2,287	1.92	0.08%
45-49	2,296	2.94	0.13%	45-49	2,393	4.26	0.18%
50-54	2,387	8.42	0.35%	50-54	2,333	10.30	0.44%
55-59	2,040	13.43	0.66%	55-59	2,121	15.87	0.75%
60-64	1,137	-	0.00%	60-64	1,149	-	0.00%
>=65	427	-	0.00%	>=65	350	-	0.00%
15,081		26.40		15,208		33.03	

		In-Year	2021 Exposure
2019	Actual Male & Female Disablements	68	65.44
2020	Actual Male & Female Disablements	58	57.89
2021	Actual Male & Female Disablements	66	66.00
2022	Expected Total Disablements	2021 QAI RATE => 59.43 USED	



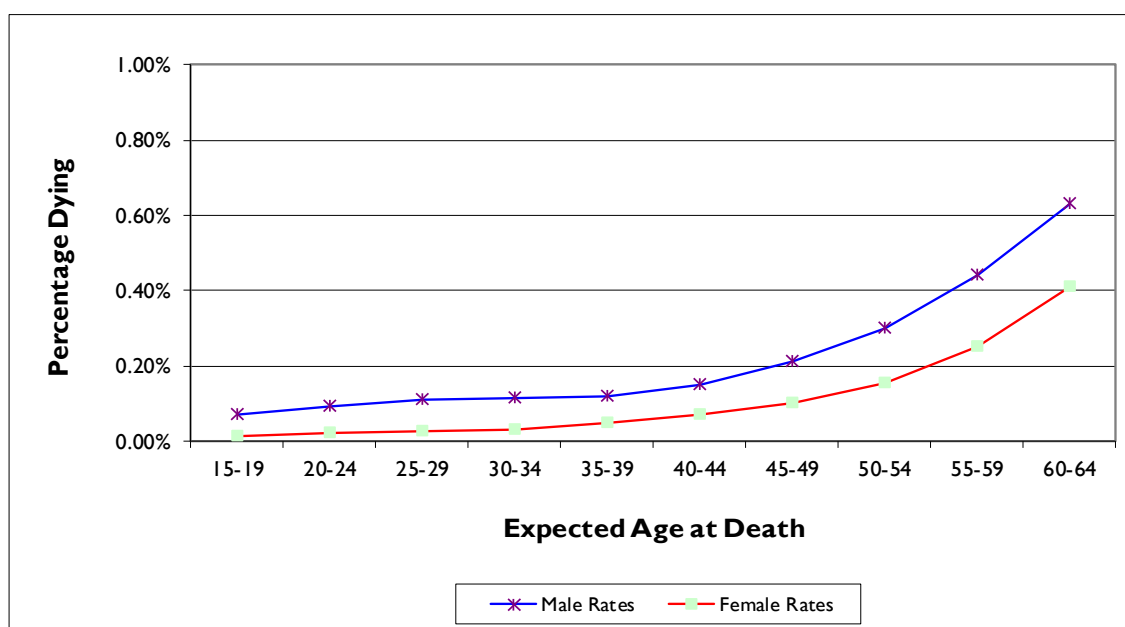
13. Death Rates - Pre-Retirement

The pre-retirement death rates CPM2014PUB-Scale B have been continued for the 2021 Report. The expected death rates are greater than the recent actual pre-retirement deaths, however they are consistent with the more dominant mortality used for post-retirement experience. Rates start at age 16, vary by sex, and reach 0.00% at age 65.

Spousal status was assumed where required in calculating pre-retirement death benefits, generally 90% males and 71% females assumed to have a spouse at the higher ages and lower proportions at the younger ages. Spouse age difference was assumed generally to be minus 5 if a male participant and plus 3 if a female participant. All liabilities were valued on a sex distinct basis.

Males - 2021 Rates				Females - 2021 Rates			
Age	Participants Exposed	Expected Deaths	Expected Rates	Age	Participants Exposed	Expected Deaths	Expected Rates
15-19	4	0.00	0.07%	15-19	11	0.00	0.02%
20-24	256	0.25	0.10%	20-24	267	0.06	0.02%
25-29	792	0.88	0.11%	25-29	860	0.23	0.03%
30-34	1,420	1.66	0.12%	30-34	1,488	0.51	0.03%
35-39	2,104	2.51	0.12%	35-39	1,949	0.96	0.05%
40-44	2,218	3.33	0.15%	40-44	2,287	1.59	0.07%
45-49	2,296	4.87	0.21%	45-49	2,393	2.42	0.10%
50-54	2,387	7.15	0.30%	50-54	2,333	3.64	0.16%
55-59	2,040	9.00	0.44%	55-59	2,121	5.40	0.25%
60-64	1,137	7.18	0.63%	60-64	1,149	4.72	0.41%
>=65	427	4.04	0.95%	>=65	350	2.37	0.68%
15,081		40.86		15,208		21.89	

		In-Year	2021 Exposure
2019	Actual Male & Female Deaths	54	51.97
2020	Actual Male & Female Deaths	56	55.89
2021	Actual Male & Female Deaths	43	43.00
2022	Expected Total Deaths	CPM2014PUB SCALE B => 62.74 USED	



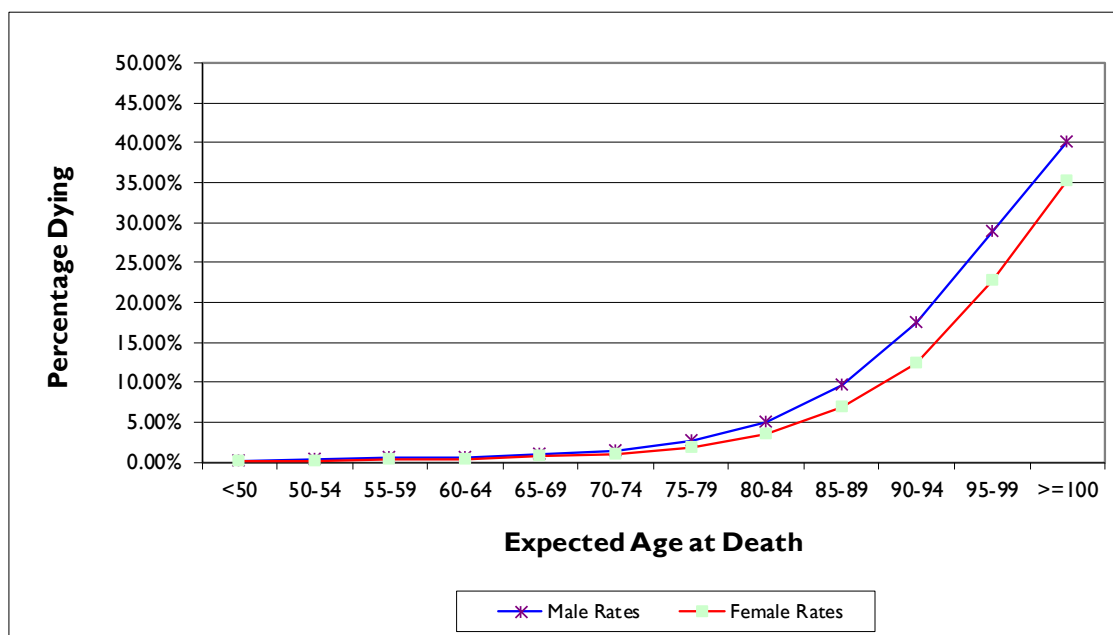
14. Death Rates - Post-Retirement

The post-retirement death rates CPM2014PUB-Scale B have been continued for the 2021 Report. The expected death rates are less than the recent actual post-retirement deaths, and as a result, they provide a reasonable best estimate of Plan experience plus a provision for future adverse deviation (PfAD). Rates start at age 16, vary by sex, and reach 100.00% at age 115.

Exact spousal status and spouse age were used for those pension options that were joint or for survivor pensions in payment. All liabilities were valued on a sex distinct basis.

Males (excludes Survivors) - 2021 Rates				Females (excludes Survivors) - 2021 Rates			
Age	Pensioners Exposed	Expected Deaths	Expected Rates	Age	Pensioners Exposed	Expected Deaths	Expected Rates
<50	15	0.01	0.07%	<50	42	0.02	0.05%
50-54	29	0.10	0.34%	50-54	49	0.08	0.16%
55-59	653	3.03	0.46%	55-59	791	2.21	0.28%
60-64	1,465	9.48	0.65%	60-64	1,820	7.82	0.43%
65-69	2,355	22.31	0.95%	65-69	2,513	17.00	0.68%
70-74	2,557	38.55	1.51%	70-74	2,094	22.38	1.07%
75-79	1,927	50.27	2.61%	75-79	1,265	23.00	1.82%
80-84	1,032	52.47	5.08%	80-84	746	26.02	3.49%
85-89	604	58.71	9.72%	85-89	370	25.86	6.99%
90-94	237	41.53	17.52%	90-94	179	22.14	12.37%
95-99	68	19.69	28.96%	95-99	50	11.43	22.86%
>=100	10	4.01	40.10%	>=100	12	4.24	35.33%
10,952		300.16		9,931		162.20	

		In-Year	2021 Exposure
2019	Actual Male & Female Deaths	506	529.32
2020	Actual Male & Female Deaths	510	522.43
2021	Actual Male & Female Deaths	534	534.00
2022	Expected Total Deaths	CPM2014PUB SCALE B => 462.36 USED	



B. Solvency Test*

Actuarial Assumptions and Methods		31-Dec-2021			31-Dec-2020		
1.	Actuarial Cost Method						
	▪ accrued benefit cost method (ABCM)	ABCM with no salary projection			same		
	▪ contribution deficiency contingency	none			same		
	▪ funding methodology	excludes pay-as-you-go			same		
2.	Asset Valuation Method						
	▪ accrued assets	market value			same		
	▪ asset smoothing reserve	nil			same		
3.	Expenses						
	▪ explicit valuation balance sheet reserve	.50% of assets (\$25,391,000)			.50% of assets (\$24,288,000)		
	▪ explicit contribution rate allowance	none			same		
	▪ implicit assumed rate of return MER	none			same		
4.	Assumed Rate of Return	Annuity	Cash Settlements		Annuity	Cash Settlements	
		Purchases	<10 Yrs	>10 Yrs	Purchases	<10 Yrs	>10 Yrs
	▪ inflation rate	2.98%	2.00%	2.00%	2.79%	2.00%	2.00%
	▪ real rate	-0.14%	3.75%	3.75%	-0.31%	3.75%	3.75%
	total nominal rate	<u>2.84%</u>	<u>5.75%</u>	<u>5.75%</u>	<u>2.48%</u>	<u>5.75%</u>	<u>5.75%</u>
5.	Assumed Salary Increase Rate						
	▪ inflation rate	none			same		
	▪ real rate	none			same		
	▪ service, merit & promotion (SMP) -average	none			same		
	total nominal rate	none			same		
6.	Indexing						
	▪ if retired or eligible to retire	none			same		
	▪ existing deferreds during deferral period	none			same		
	▪ indexing reserve	none			same		
7.	Annual Employee Contributions Interest Credit	none			same		
8.	Annual Rate of Increase in CPP Earnings Maximum	none			same		
9.	Rate of CRA Maximum Pension Increase	2021: \$3,245.56			2020: \$3,092.22		
		2022: \$3,420.00			2021: \$3,245.56		
		Indexed at 0.00% thereafter			same		
10.	Retirement Age						
	▪ if retired or eligible to retire	immediate			same		
	▪ otherwise	first age possible			same		
11.	Termination Rates	commuted value			same		
12.	Disability Rates	commuted value			same		
13.	Mortality Rates						
	▪ entitled to annuity purchases	CPM 2014 Composite Mortality			same		
		Projected Using Scale B			same		
	▪ otherwise	CPM 2014 Public Mortality			same		
		Projected Using Scale B with			same		
		pension size adjustments			pension size adjustments		
		(M: 1.043/F: 1.003)			(M: 1.047/F: 1.005)		
	▪ spousal proportion (generally)	90%(male) / 71%(female)			same		
	▪ spousal ages	-5/+3 or exact, if available			same		
	▪ unisex weightings						
	- if retired or eligible to retire	sex distinct			same		
	- otherwise	64% males/36% females			same		

* The Plan is exempt from the funding requirements of the solvency test pursuant to Paragraph 4.5(2)(b) of the Regulations to the Manitoba Pension Benefits Act. However, it is a requirement of the Canadian Institute of Actuaries to report the wind-up position.

Development of the Solvency Test Rate of Return - Non-Indexed

▪ If Retired or Eligible to Annuity Purchase

On March 11, 2022, the Canadian Institute of Actuaries (CIA) released an Educational Note “Assumptions for Hypothetical Wind-Up and Solvency Valuations with Effective Dates on or after December 31, 2021, and no later than December 30, 2022” outlining how to determine the annuity purchase rate to be used for solvency valuations as at December 31, 2021. The cost of purchasing non-indexed annuities would be estimated based on the following process:

Determine the duration of the portion of the liabilities assumed to be settled through the purchase of annuities, based on a discount rate of 2.86% (CANSIM V39062 plus 120 bps at December 31, 2021).

Liabilities were calculated for the members who were retired as at December 31, 2021 using a discount rate of 2.86% and 2.87% to determine the duration.

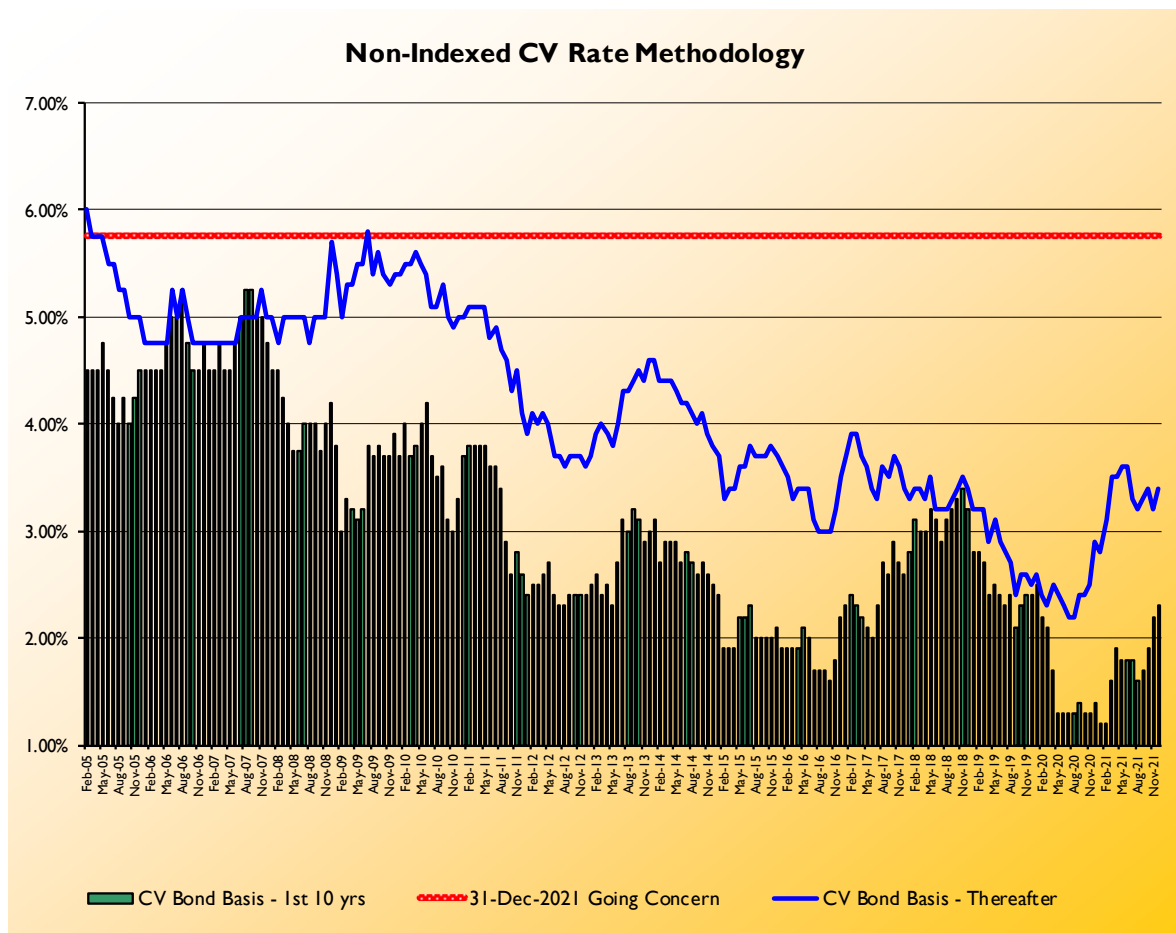
Using these liabilities, duration was determined to be 11.01 for this group of members retired. To determine the spread above the unadjusted CANSIM V39062, we interpolated using the following table:

Illustrative Block	Duration based on 2.86% discount rate	Spread above unadjusted CANSIM V39062
Low Duration	8.7	+ 100 bps
Medium Duration	11.3	+ 120 bps
High Duration	13.9	+ 120 bps

The spread calculated was 1.18%. Therefore, the CANSIM V39062 as December 31, 2021 (1.66%) plus the spread (1.18%) is equal to the Annuity Purchase Rate of 2.84%.

■ Otherwise (Cash Settlements)

The discount rates for cash settlements in the solvency valuation are based on the same rates that are used for the commuted value calculations. Bill 43, The Civil Service Superannuation Amendment Act, received Royal Assent in the Manitoba legislature on October 14, 2020. This Bill changes the provisions of the CSSF pension plan and requires the going concern actuarial valuation assumptions be used in the calculation of the commuted value lump sum calculations.



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